



**Affordable and Special Needs Housing  
–Consolidated Application  
Program Guidelines  
2021 - 2022**

**Application Due Dates:  
October 31, 2021  
March 31, 2022**

**Purpose**

The Affordable and Special Needs Housing (ASNH) Program’s goals are to create and preserve affordable housing units within the Commonwealth of Virginia. The program achieves these goals by providing assistance in the form of financing to projects that will meet local affordable housing needs and support state housing policy.

This document is intended to provide guidance only. For more detailed information and for questions outside the scope of the guidelines please contact the Department of Housing and Community Development (DHCD):

<b>DHCD Affordable and Special Needs Housing Program Staff</b>			
Michael Haas	Program Manager	Michael.haas@dhcd.virginia.gov	(804)212-5934
Chloe Rote	Program Administrator	Chloe.Rote@dhcd.virginia.gov	(804)840-1909
Liam Hudson	Program Administrator	Liam.Hudson@dhcd.virginia.gov	
Loren Brown	Program Administrator: Long Term Compliance	Loren.brown@dhcd.virginia.gov	(804)371-7024
Tawnia Jeffrey	Program Administrator: Long Term Compliance	Tawnia.Jeffrey@dhcd.virginia.gov	

<b>DHCD Housing Innovations in Energy Efficiency (HIEE) Staff</b>			
Daniel Farrell	Associate Director (HIEE)	Daniel.farrell@dhcd.virginia.gov	(804)929-4271
Aaron Shoemaker	Program Administrator	Aaron.shoemaker@dhcd.virginia.gov	(804)762-3602

## Background

The ASNH Program is funded through a single competitive application for five funding sources. These program guidelines provide requirements and parameters for each of these funding sources. Overall the ASNH program seeks to support affordable housing statewide, however the ASNH's HOME funds give preference to projects located in HOME non-entitlement localities. The five funding sources and available amounts are listed below:

2021 – 2022 ASNH	
Source	Amount
HOME	\$8,616,057
National Housing Trust Fund	\$12,906,027
Virginia Housing Trust Fund	\$39,000,000*
State Permanent Supportive Housing	\$500,000
Housing Innovations In Energy Efficiency (HIEE)	\$27,000,000*
<b>TOTAL</b>	<b>\$88,022,084*</b>

\*Estimated funding availability, subject to change

## HOME

This program is funded through the federal *HOME Investment Partnerships Program* (HOME). This federal funding was created through the National Affordable Housing Act of 1990. Funds from the HOME program are made available annually through formula allocations to states and local governments (**Participating Jurisdictions** or PJs).

PJs are responsible for conducting needs assessments and establishing priorities and goals, and developing and managing the programs that will help meet these goals. The Affordable and Special Needs Housing Program is a subset of the Commonwealth's HOME Program.

While projects may be statewide the program gives priority to projects located in non-entitlement areas which are those not receiving a direct federal HOME allocation through a local PJ or HOME Consortium.

The ASNH program also gives Community Housing Development Organizations (CHDO) preference for HOME funding. See DHCD's online resources for more information on [CHDO requirements](#).

## National Housing Trust Fund

The National Housing Trust Fund (NHTF) is a federal program administered by HUD through an annual block grant to states. The NHTF is a new program with its first allocation beginning in 2016 to support the creation and preservation of affordable housing for extremely low-income households (at or below 30 percent area median income AMI). Virginia will allocate these funds based on a competitive application process to projects that will create or

preserve critical affordable rental housing based on local market need, and project feasibility/readiness, and developer capacity.

### **Virginia Housing Trust Fund (Competitive Loan Pool)**

The Virginia Housing Trust Fund Competitive Loan Pool is funded through Virginia's Housing Trust Fund, which is a special allocation of state funds intended to help address the commonwealth's housing needs and reduce homelessness. The loan pool provides low-interest loans to meet the financing needs of housing projects including affordable rental and homeownership addressing key state housing policies. Beneficiaries must be at 80 percent or less area median income.

*Please note that Virginia Housing Trust Fund expenditures associated with projects funded through the ASNH program will be used to meet the State's federal HOME program match requirement and may not be utilized for any subsequent regulatory match requirement without permission from DHCD.*

### **State Permanent Supportive Housing (PSH) Funds**

The PSH funds provides a developer subsidy to support the development of new permanent supportive housing units. Supportive housing is an evidence-based housing intervention that combines non-time-limited affordable housing assistance with wrap-around supportive services for people experiencing homelessness, as well as other people with disabilities.

### **Housing Innovations in Energy Efficiency (HIEE) Funds**

Housing Innovations in Energy Efficiency (HIEE) funds are derived from the 50 percent of Regional Greenhouse Gas Initiative (RGGI) proceeds managed by DHCD for energy efficiency in affordable housing programs, as established by the [Clean Energy and Community Flood Preparedness Act](#) of 2020 (HB 981). HIEE funds will assist affordable housing project development teams in completing energy efficiency upgrades that would not have been feasible otherwise. For additional HIEE energy efficiency performance requirements, please see Appendix A on pg. 25.

### **Application Process**

Based on funding availability up to \$88 million dollars in HOME, NHTF, Virginia HTF, HIEE and PSH resources will be made available during the 2021 – 2022 program year to assist affordable housing projects selected through the ASNH consolidated application process. Applications will be accepted twice during the program year. Approximately half of the available funds will be allocated during each of the two funding rounds (October 31, 2021 and March 31, 2022). Any funding not obligated as a result of the first round will be allocated through a subsequent round through applications.

Developers may submit project applications to DHCD for consideration on or before the established deadlines. All applications received by the deadline will be reviewed against established criteria to identify those projects best positioned to meet priority housing needs within Virginia. Applicants have the opportunity to receive a debriefing on unsuccessful applications.

All applications for funding must be submitted to DHCD through the online application and project management system called [CAMS](#) (Centralized Application and Management System). Please allow up to two business days for responses to any CAMS help desk request. Applications must be submitted in CAMS by 11:59 PM by the deadline as follows:

- October 31, 2021
- March 31, 2022

Please note that DHCD technical assistance is limited to normal business hours.

Applications must meet minimum requirements including scoring at least 60 points in order to be considered for funding. Scoring criteria are as follows:

- Meeting local housing needs (40 percent);
- Project feasibility (30 percent); and
- Development team's capacity to successfully complete the proposed project (30 percent).

#### *Preliminary Qualification Status*

Project applications selected through the ASNH application process for funding offers will receive notification in writing that their project has met initial thresholds criteria to preliminarily qualify the project. The preliminary qualification period expires in one year from the date of the letter. DHCD reserves the right to withdraw project preliminary qualification status based on project progress and overall status at any point during the one-year period.

#### *Environmental Review*

All applicants must complete a Phase 1 Environmental Site Assessment (ESA)\*. In addition, a Part 58 ESA review is required before DHCD can execute any HOME or NHTF Program Agreement to secure a final funding offer. It is essential that developers **not proceed** with any project activity (e.g., acquisition, rehabilitation, demolition, construction, etc.) prior to the execution of the program agreement lest the project be rendered ineligible for funding. Applicants must allow sufficient time to complete and forward all required environmental site assessment documentation to DHCD. Please note, coordination on the environmental review procedure is required if combining ASNH resources with CDBG or other federal funding such as local HOME. Part 58 checklists must be submitted within six months of a HOME or NHTF award being made, and prior to any potentially choice limiting activities being undertaken. The checklists can be found on DHCD's website under at: <https://www.dhcd.virginia.gov/home-funds> under "resources."

*\*Beginning activities prior to receiving approval from DHCD may jeopardize the HOME and NHTF ASNH preliminary qualification status.*

#### *Pre-Contract Conference*

Developers must meet with DHCD program staff to review program and project requirements prior to the issuance of a program agreement. DHCD will take the initiative to schedule the conferences as appropriate. Please note, participation is required as a condition to preliminary qualification status.

#### *Program Agreement*

Applicants who have received notification of preliminary qualification status must finalize and execute a program agreement including meeting any federal requirements, if applicable, prior to the expiration of the preliminary qualification status. The program agreements expire two

years from the execution date of the agreement. A six-month extension to the program agreement may be granted by DHCD in specific circumstances. Written requests for extensions must be received by DHCD prior to expiration of the agreement. Please note developers cannot proceed with any project activities prior to the execution of the program agreement and that doing so will render the project ineligible.

#### *Loan Commitment*

A program agreement must be in effect in order to receive a formal loan commitment for permanent financing (deferred loan agreement for Homebuyer projects). Loan commitments will generally expire after 18 months after the issue date.

Additional information on the ASNH application process can be found in the Application Instructions and at the How to Apply Workshop.

#### **Eligible Virginia Localities**

DHCD targets ASNH statewide, thus projects located in any Virginia locality are eligible for HOME, NHTF and State HTF. Please note that a funded project must be clearly addressing a critical local need as supported by needs assessments, market studies, and/or documented demand.

DHCD gives scoring preferences for HOME funds to projects in localities that do not receive direct HOME allocations. These are localities that are not HUD participating jurisdictions (PJs) or members of HOME consortiums.

There is a **local match requirement** for all projects located in areas receiving a HOME allocation directly from the federal government. These localities are HOME entitlement areas or member jurisdictions of a HOME consortium.

Projects proposed in these areas must have a local match for at least 25 percent of the total HOME Affordable Housing and Special Needs Housing Program loan request. Local match can include CDBG, HOME or other federal or state funds that are administered by the local government. This match can also be met based on the waiver of locally collected fees directly associated with the specific development (e.g., water and sewer connection fees). Documentation of local match must be included in the application.

<b>HOME Entitlements and Consortiums – 25 percent Match Required</b>	
<b>Winchester Consortium – including:</b>	<b>Alexandria</b>
Winchester	<b>Chesapeake</b>
Fredrick County	<b>Danville</b>
Page County	<b>Hampton</b>
Clarke County	<b>Lynchburg</b>
Warren County	<b>Newport News</b>
Shenandoah County	<b>Norfolk</b>
<b>Charlottesville Consortium - including</b>	<b>Portsmouth</b>
Charlottesville	<b>Richmond</b>
Albemarle County	<b>Roanoke City</b>
Fluvanna County	<b>Virginia Beach</b>
Greene County	<b>Arlington County</b>
Louisa County	<b>Chesterfield County</b>
Nelson County	<b>Fairfax County -including</b>
<b>New River Consortium– including</b>	Fairfax City
Radford	Falls Church
Giles County	<b>Henrico County</b>
Montgomery County	<b>Prince William County –including</b>
Pulaski County	Manassas
Blacksburg	Manassas Park
Christiansburg	Bristol City (member of Tennessee consortium)
<b>Suffolk Consortium –including</b>	
Suffolk	
Isle of Wight	
Franklin City	
Southampton	

## Eligible Applicants

Eligible applicants are non-profit organizations or for-profit housing developers, state-certified Community Housing Development Organizations (CHDOs), and public housing authorities seeking to develop affordable housing projects in Virginia.

The applicant (CAMS organizational profile) must be the owner, developer, or sponsor of the proposed project:

- Owner – holds valid legal title to, or long term leasehold interest in the property
- Developer – owns the property and is developing the project, or has a contractual obligation to develop the project
- Sponsor – is the owner or partial owner and agrees to convey ownership to a second non-profit at a predetermined time prior to or during development or upon completion (requires consultation with DHCD prior to application)

Applicants, the organization that submits the ASNH application, must have a registered CAMS profile in order to apply. **Please note, that the applications must be submitted by the primary partner in the project not the project Limited Liability Corporation (L.L.C.).** The applicant is the entity responsible for long-term operations and compliance. Applications will not be accepted from the project legal entity or limited liability corporation. Please contact DHCD if you have any questions.

DHCD will not enter into program agreements with any applicant with outstanding audit findings, IRS findings, DHCD monitoring findings or other compliance issues. Please note that DHCD will work with all interested parties to resolve any findings or compliance issues, where appropriate.

DHCD must verify project partner capacity and roles when evaluating applications and project feasibility. Applicants must be able to clearly articulate the relationship between all partners involved in the development, ownership, and property management of a project.

## Type of Assistance

Assistance received through ASNH is provided as permanent long-term must pay debt after all other financial commitments are received these funds are leveraged to close a financing gap in the affordable housing project. The amount of funds committed must be the minimum amount needed. Cash flow loan requests will be not be considered.

All rental project applications must assume permanent financing structured as a three percent interest-only deferred payment loan over the full required affordability period of time (30 years). This is 15 or 20 years for the HUD minimum affordability period with the balance of the 30 years as a state extended compliance period. Please reference the next section on affordability period for specifics.

Homebuyer projects are typically structured as construction financing. Construction draws are based on specific project completion milestones.



Per project funding limits and total request caps are as follows:

<i>Per Fund Source Limits</i>	
<i>Project Type</i>	<i>Maximum</i>
Affordable Housing Projects	\$700,000
Project Including PSH	\$900,000
Per Project HIEE Funds	10% of Total Constuction Costs (TCC), up to \$2 million
<i>Total Request Cap</i>	
Maximum Request (not including NHTF)	\$1,400,000
Maximum Request (including NHTF)	\$2,000,000
Maximum Request Project including PSH (Including PSH & NHTF)	\$2,400,000
Maximum Request Project (Including PSH, NHTF, and HIEE)	\$4,400,000

*\*See the Eligible Projects section for more details.*

The funding request caps above are inclusive of any DHCD commitments made to the project through any past or future funding rounds. *DHCD reserves the right to adjust funding offers by funding source to meet project needs.* Please note, that DHCD will consider excluding Vibrant Community Initiative requests/commitments from these caps.

DHCD reserves the right to charge DHCD incurred project costs to the project. These costs include only actual applicable project costs such as environmental review notices and legal services.

DHCD incurred costs are structured as a grant. This grant amount is included in the total amount of project assistance. The total ASHN project assistance is reflected in the restrictive deed, the program agreement, underwriting, and subsidy layering analysis.

Program requirements including the number of required HOME or NHTF units are based on total amount of HOME or NHTF assistance (including total ASNH assistance and HOME from other sources) as compared to the total development costs. Please note that for this purpose development costs are limited to HOME or NHTF eligible costs and must exclude non-eligible costs such as community buildings, market rate units, and retail space.

Please note that match requirements, if applicable, apply to the total HOME loan amount only.

### **Affordability Period**

Any time funds are committed to a project it results in a mandatory **affordability period** on the property. This is the period of time that the unit or units must be maintained as affordable according to the agreement between the developer and DHCD. This affordability period is *Virginia Affordable and Special Needs Housing: Program Guidelines 2021 - 2022 (revised September 2021)*

enforced through a restrictive covenant deed on the property. The affordability period is based on the type of project and the total amount of assistance including both developer subsidies and homeownership assistance. Please note the affordability period is specific to a funding source. For the HOME funding this includes all HOME funds from all HOME sources including both state HOME funds and local PJ or Consortium HOME funds. The required type and number of assisted units will be determined by DHCD during underwriting.

Affordability Periods by source/activity	
Source/Activity	Years
<b>National HTF</b>	
National HFT (only rental eligible)	30 years
<b>HOME</b>	
HOME Rental New Construction	20 years +10 years state compliance period, 30 total years
HOME Rental Rehabilitation	15 years+ 15 years state compliance period, 30 total years
HOME Homebuyer (less than \$15,000)*	5 years
HOME Homebuyer (\$15,000 - \$40,000)*	10 years
HOME Homebuyer (more than \$40,000)*	15 years
<b>State HTF/PSH/HIEE</b>	
Virginia HTF/PSH/HIEE Rental New Construction & Rehabilitation	30 years
Virginia HTF/HIEE Homebuyer	5 years

*\*If only homebuyer developer subsidy, a resale provision applies. If DHCD DPA is included in a unit then a recapture provision applies and affordability is based on the amount of DPA only.*

### **Long-Term Compliance (Rental Projects)**

Projects will be inspected for property standards and program compliance within 12 months of project completion. Projects will be inspected thereafter no less than every three years. All rental projects must submit annual rent and occupancy reports and project financials. Onsite inspections and monitoring frequencies are based on performance and risk assessments.

Rental projects must meet program rent, occupancy, and property standards and other applicable federal or state requirements for the duration of the affordability period in accordance with the program agreement. Additional HOME/NHTF program investments cannot occur during this time period. Projects unable to meet these requirements or projects

at-risk of non-compliance may be required to submit to more frequent monitoring, to change property management, and/or transfer ownership.

### **Long-Term Compliance (Homebuyer Projects)**

#### Resale Requirement: (Homebuyer Developer Subsidy Only)

Homebuyer assisted units structured as only developer subsidy are subject to a resale provision. In these cases a resale provision applies where units must be resold to an income eligible homebuyer if within the applicable affordability period. The developer must monitor sales, foreclosures, and title transfers to assure affordability requirements. The developer must ensure that resale requirements are imposed if the housing does not continue to be the principal residence of the occupant or family for the duration of the period of affordability, and must also ensure that the housing is only made available for subsequent purchase to a buyer whose family household qualifies as a low-income family and will use the property as its principal residence. The resale requirement must also ensure that the price at resale provides the original assisted owner a fair return on investment (including the homeowner's investment and any capital improvement) and ensure that the housing will remain affordable to a reasonable range of qualified low-income homebuyers. The period of affordability is based on the total amount of funds invested in the housing.

A “*fair return on investment*” is determined by the resale price that takes into account a return of the initial homebuyer's initial investment plus any capital improvements made to the housing unit, which are typically set or limited based on changes in area median sales price. These factors typically establish the fair market value for the city or county that the property is located. The intent is to provide a fair return to the seller while limiting price based solely on the Median Sales Price to a potential buyer. To determine a “*a fair return on investment*”, the ASNH Program will measure the percentage change in median sales prices over the period of ownership as a reasonable index that is directly related to real estate prices in the area which will simplify the resale approach by taking both market appreciation and depreciation into account. It is important to note that in certain circumstances, such as a declining housing market where home values are depreciating, the original homebuyer may not receive a return on his or her investment because the home sold for less or the same price as the original purchase price. DHCD 's intent is to set a resale price that provides a fair return to the original homebuyer while ensuring that the property is affordable to the target population, thus reducing the need for additional subsidies to eligible buyers.

A *capital improvement* is any addition or alteration to real property that meets the following conditions:

- It substantially adds to the value of the real property, or appreciably prolongs the useful life of the real property; and
- It becomes part of the real property or is permanently affixed to the real property so that removal would cause material damage to the property or article itself.

The value of any capital improvement will be determined by the national average increase in value that a specific type of improvement brings at sale. For example, if homeowner's downpayment = \$5000, value of capital improvements = \$9000 and the percentage change of median sales price over ownership period = 3.5%, then, fair return on investment = (\$5000

+ \$9000) x 3.5= \$490. In this example, the total return to original homebuyer at sale = \$14,490 (\$5000 + \$9000 + \$490).

A “*reasonable range of low-income buyers*” is defined in the ASNH Program as a household or family at or below 80 percent of Area Median Income paying no more than 30 percent of income for principal, interest, property taxes, and insurance.

DHCD will use deed restrictions, covenants running with the land, or other similar mechanisms as the mechanism to impose the resale **and continued affordability** requirements as outlined in §92.254(a)(5)(i)(A) of the HOME Rule. The developer may use purchase options, rights of first refusal or other preemptive rights to purchase the housing before any conveyance to preserve affordability. The affordability restrictions shall be revived according to the original terms if, during the original affordability period, the owner of record before the termination event, obtains an ownership interest in the housing.

#### Recapture Provision: Direct Buyer Assistance

ASNH Homebuyer HOME-assisted units including DHCD HOME Down Payment Assistance (DPA) direct buyer assistance are subject to a recapture provision in order to assure that the units either remain affordable (i.e., housing eligible clients) or that DHCD recovers its investment based on the terms of the agreement. Recapture applies and the amount to be recaptured is limited to the amount of direct buyer assistance (not the developer subsidy).

Virginia will use the recapture provision at §92.254(a)(5)(ii)1)- to recapture the entire amount. The total original amount of the direct buyer assistance is recaptured from the net proceeds in the case of sale, refinance (see exception below), foreclosure or failure to maintain as primary residency prior to the end of the affordability period. In these cases the required amount returned (total assistance amount from net proceeds) is due and payable in full to DHCD to the Treasurer of Virginia. The assistance may not be subordinated to refinancing of the first lien position primary mortgage or an equity loan or line of credit during the period of affordability except under special hardship conditions at DHCD’s discretion. Affordability requirements are secured by a Restricted Deed of Covenant in the amount of direct assistance. The loan is forgiven in full at the end of the affordability period.

#### **Developer Requirements**

Federal regulations require DHCD to certify developer capacity (including CHDOs) prior to the commitment of HOME or NHTF funds. Developer capacity requirements include:

- Experience developing similar projects
- Staff with development experience (excludes consultants, contractors or partners)
- Current financial soundness

Please note that capacity is evaluated for all applicants including those seeking state resources. DHCD seeks to select the highest quality projects for funding commitments. It is critical that applicants and development teams have demonstrated success with similar projects and financial health to successfully complete a project and all applicable long-term compliance terms.

Please note that preference for HOME funding is given to CHDO's. DHCD must confirm at application that the CHDO meets CHDO organizational and mission requirements. These include:

- Nonprofit status
- Primary mission provision of affordable housing
- Board composition meets HUD requirements
- Independence in decision making authority
- Community based organization
- Financial soundness

CHDOs with existing ASNH projects must confirm at any subsequent ASNH application that the CHDO continues to meet these organizational and mission requirements. Documentation of CHDO compliance must be uploaded and maintained in CAMS.

Please note, CHDOs receive funding preference for HOME funds. Any organization that meets the CHDO requirements may apply for this status by uploading documentation of organizational and mission requirements in CAMS. Please see [CHDO Survival Kit](#) and [CHDO Capacity Self-Assessment Tool](#) for more details.

CHDOs must also meet financial management and capacity requirements. These include:

- Conformance to accounting standards
- No individual benefit
- Demonstrated capacity to develop affordable housing

CHDO requirements must be met at the time of fund commitment, for the duration of the development phase, and through the long-term compliance period for CHDO's in the role of project/property owner. Please see [CHDO Survival Kit](#) and [CHDO Capacity Self-Assessment Tool](#) for more details.

### **Eligible Projects**

Eligible projects produce or preserve affordable housing units for low income homeowners or low income renters. Projects must include a minimum of five units (unless 100 percent special needs) and must be under common ownership, management, and financing. The minimum total investment (total development costs) per unit is at least \$15,000 or includes replacement of at least three out of five major systems (e.g., HVAC, plumbing, roofing, electrical) but is no more than the actual costs or the **221 (d)(3) limit** (for HOME/NHTF investments). Selected projects will always be assisted with the minimum amount of funds needed.

When HOME/NHTF resources are invested in a project the total amount of HOME/NHTF is limited to the 221 (d) (3) HOME maximum per unit subsidy limits:

<b>Maximum Subsidy Limit (HOME/NHTF)</b> (effective July 14, 2020)	
<b>Bedrooms</b>	<b>Limits</b>
0	\$153,314
1	\$175,752
2	\$213,718
3	\$276,482
4+	\$303,490

A project must be either a rental project or a homebuyer project (not both). In either case these projects must have units that target income eligible households. Homebuyer projects require at least five units targeting 80 percent or below AMI. Rental projects require at least five units (unless 100 percent special needs) that will target 60 percent or below AMI (at least 20 percent of HOME-assisted units must target 50 percent or below and 100 percent of NHTF assisted units must be at or below 30 percent AMI). Please note that project applications designed to provide a greater proportion of lower income targeting will be given scoring preference on the *need* criteria. The actual number of ASNH assisted units and income mix will be determined by DHCD during underwriting.

Projects must meet local market needs based on vacancy rates for similar projects in the area and gaps in affordable housing. DHCD must evaluate and certify that the project will meet local needs based on a market analysis.

Both new construction and substantial rehabilitation projects are eligible. Development activity beyond the original footprint will be considered new construction. In either case, construction and property standards must be to [DHCD's Minimum Design, Construction, and Rehab Requirements](#) must be met to assure that no further investment is required during the affordability period. Additionally, projects undergoing rehabilitation which are awarded National Housing Trust Funds must follow the [Housing Trust Fund Rehabilitation Standards](#).

The ASNH assistance may not be used for acquisition-only projects, public housing or public facilities including emergency shelter, group homes (possible exception for Virginia HTF), hospitals, nursing homes, or intermediate care or assisted living facilities. In addition HOME assistance is prohibited in any project with any prior HOME assistance from any source where the project is in the HOME affordability period.

***In limited cases group homes may be eligible for Virginia HTF assistance. There must be an identified local need. Applications for Virginia HTF assisted groups homes require a pre-application consultation with DHCD.***

Eligible property types include multi-unit structures, single family, two- to-four unit structures, and manufactured homes. Regardless of type, the units must be considered modest relative to the neighborhood.

All assisted projects should be located where possible in areas that decrease the overall concentration of poverty and minorities. Applicants must submit a completed Site and Neighborhood Standards form. DHCD will review and confirm the information provided. The Site and Neighborhood Standards form includes the following information about the project and its location:

- Is located on adequate and accessible site
- Furthers compliance with fair housing laws
- Is on a site that is:
  - Not in minority concentration or racially mixed area OR
  - In racially mixed area but will not increase the minority concentration OR
  - In area of minority concentration but:
    - Sufficient comparable opportunities exist outside of the area for minorities OR
    - Necessary to meet overriding housing need that cannot otherwise be met (integral to preservation strategy OR integral to revitalizing area strategy)
- Promotes greater choice of housing opportunities and avoids undue concentration of assisted persons
- Is in a neighborhood that is not detrimental to family life
- Is in a location with comparable access to services and facilities
- Is in a location where travel/access to jobs is not excessive (not applicable to elderly housing)

Projects located in areas of concentrated poverty or minorities must provide evidence that the project will be located in a revitalization area.

Development costs are limited to eligible costs and must exclude non-eligible costs such as community buildings, market rate units, and retail space. Mixed income and multiple-use projects are eligible; however these projects must contain assisted units that will meet income and rent or sales value requirements. Please note that program requirements including the number of required assisted units are based on total amount of assistance (including HOME from other resources) as compared to the total development costs.

Scattered site projects are allowable, but all projects must be under common ownership, management, and financing.

Projects may also include units structured as Single Room Occupancy (SRO) units. These are single-room dwellings that are the primary residence of one household (single individual or two-person household). The unit must contain food preparation and/or sanitary facilities. If the unit does not contain food preparation or sanitary facilities, then the building must contain and provide access to these.

Projects may include an appropriate number of permanent supportive housing, which is housing targeting households who are classified as chronically homeless per the HUD definition, individuals with intellectual/developmental disabilities (IDD), and those with serious mental illnesses (SMI). Projects may also target other special needs populations such as veterans, formerly homeless (but do not meet the HUD definition of chronically homeless),

and elderly. However, projects targeting these populations **are not** considered permanent supportive housing for the higher project cap, nor will points be awarded in the PSH category. The minimum number of PSH units required per project to gain the scoring preference is as follows:

# Of Total Units in Project	Minimum PSH requirement
32 units or greater	8% of total units
11-31 units	Minimum of 2 units
10 Units or less	Minimum of 1 unit

Unit Type	Subpopulations	Project Maximum
PSH	Chronically Homeless/SMI/IDD	\$900,000 Project Cap; Scoring Preference
PSH	All other subpopulations	\$700,000 Project Cap; Scoring Preference
Special Needs Populations: Without wrap around services	All other subpopulations	\$700,000 Project Cap; Scoring Preference

Please note that compliance with fair housing always applies, tenants must have a lease in their name, and participation in services may not be a condition of tenancy. Also note that project applications are evaluated based, in part, on the need the project seeks to address.

#### *Accessible Units*

DHCD wishes to promote the development of accessible units and gives scoring preferences to projects that exceed minimum Section 504 accessibility requirements. This is a scoring preference for unit types that exceed the minimum requirements as below:

Minimum Requirement	
Unit Type	Number of Units
Physically Impaired Assessibility	Five percent of units (minimum of one)
Sensory Impaired Assessibility	Two percent of units (minimum of one)

Please note, that accessible units must be distributed equitably within the project and unit types.

Please note that program agreements will reflect accessible units and require that any vacant accessible units are listed on Virginia Housing Search and held for at least 60 days before being leased to households who do not require the accommodations. Tenant selection plans must also include these units.

Accessible units are a type of unit. Special needs households, including those requiring permanent supportive housing may or may not need these accommodations. Accessible units



are considered for scoring purposes separate from the number of permanent supportive housing units.

### **Permanent Supportive Housing**

Permanent Supportive Housing (PSH) is a statewide initiative to directly connect individuals meeting the PSH criteria with affordable housing. As such, projects which are selecting to reserve a set-aside of PSH units must exhibit a direct service and referral connection with a referring and/or service agency as demonstrated by an executed MOA/MOU at the time of application. Examples of such agencies include, but are not limited to: State Agencies such as the Department of Behavioral Health and Developmental Services (DBHDS), local health departments or departments of behavioral health, local Community Service Boards, homeless continuum of care, or other such agency which provides supportive services to individuals meeting the PSH criteria.

Scoring preference and higher maximum funding limits (up to \$900,000 per project) are given to projects setting aside a specific amount and type of units to targeting PSH eligible households. These units are targeted towards households whom are considered chronically homeless, have serious mental illness (SMI), and/or have an intellectual or developmental disability (I/DD).

Units designated as PSH units must upon becoming vacant be offered to families meeting the PSH criteria, and should be referenced in the properties Tenant Selection Plan. PSH units must be held open for a minimum of 60 days upon vacancy, and may only be filled by a non-PSH household if no eligible PSH households are referred within that 60 day period. PSH designated units in properties of 25 units or less must be held open for a minimum of 30 days upon vacancy, and may only be filled by a non-PSH household if no eligible PSH households are referred within that 30 day period. Projects which utilize tax credits must defer to the tax credit policy.

If at the conclusion of that MOA the initial agency cannot, or is not able to renew the MOA documented steps must be taken by the property to seek a new referral and service partner.

Please note, that the \$900,000 is limited to those projects providing units to the priority PSH targets, however DHCD supports and encourages the development of projects that support other special need populations and provides scoring preferences for these projects.

Special needs and PSH units or units targeted to extremely low-income (30 percent of below AMI) households must further DHCD's goals to support mixed-income and integrated community-based housing options. Scoring preference is given to those projects serving these populations that will also leverage rental assistance.

Please note that program agreements will reflect special needs units and require that any vacant accessible units are listed on Virginia Housing Search and held for at least 60 days before being leased to non-special needs households. Tenant selection plans must also include these units.

The applicant may not propose targeting units if other project funding resources specifically prohibit the targeting of units to specific populations.

#### *Green Built Preference*

Projects including Green Building standards are encouraged. Scoring preference will be given to projects that will be third party certified. Projects receiving HIEE funding must achieve green building certification, and all other requirements, as noted in Appendix A.

#### *Other Project Requirements*

The Fair Housing Act prohibits discrimination in the sale or rental of housing based race, color, religion, sex, national origin, handicap or familial status. This prohibition applies to all projects assisted with the ASNH program. Project that discriminate or are structured to discriminate are ineligible.

Lead Safe Housing policies apply to ASNH projects. Please note that some projects may be exempt. For all other projects appropriate measures must be taken to assure that:

- Rehabilitation or demolition activities meet lead safe requirements;
- Development costs include associated costs;
- Homebuyers or tenants will receive notification (if applicable);
- Operating costs include ongoing associated maintenance costs for rental projects; and
- Records are maintained to document all measures taking.

Environmental measures apply to all assisted projects. All projects will require an Environmental Phase one Site Assessment. Projects receiving HOME and/or NHTF will require an additional Environmental Part 58 review. This must be completed, reviewed, and approved by DHCD. The process requires public notifications and a HUD approval of the release of funding. **No development activity including the acquisition of the property can occur prior to the release of funds.** Any project where development activity has occurred prior to the release of funds is ineligible.

Local/state coordination of the environmental review will be required for any project combining State HOME funds local HOME or Community Development Block Grant (CDBG) funds.

Accommodations for any relocations are required for all funding sources. However, the Uniform Relocation Act (URA) applies to all HOME/NHTF assisted projects where development activity will result in the permanent or temporary dislocation of households, businesses, farms and nonprofit organizations. When permanent or temporary dislocation is possible, a notice of the intent and a survey of the occupants must be conducted prior to the ASNH application. All application must include a completed URA supplemental form and documentation of the notice and survey results. Development costs must reflect any associated costs that the project anticipates.

Section 3 requirements apply to all HOME/NHTF-assisted projects. These requirements mean that development generated opportunities must be designed to benefit to the greatest

degree possible low and very low income persons in the project services area and the business that employ them. Developer hiring, contracting, and subcontracting must be structured to maximize this benefit. Project owner/developers are required to adopt specific goals, develop a Section 3 plan, and comply with required notifications, documentation, and reporting. Please note this requires annual reporting to DHCD through CAMS.

[Labor Standards](#) apply to all projects. All projects must assure that workers receive “overtime” compensation at a rate of 1.5 times their basic rate of pay for all hours worked in excess of 40 hours a work week. This applies to all project associated construction contracts funding in whole or in part with HOME/NHTF resources. All projects with 12 or more HOME assisted units (determined in underwriting by DHCD) must meet Davis-Bacon Act and the Copeland “Anti-Kickback” Act requirements. Please note that the number of units required is based, in part, of the proportion of HOME funds to the total development costs. In these cases, Davis-Bacon prevailing wages must be paid to workers at least weekly without any deductions or rebates except permissible deductions. Reporting requirements include the payroll submissions.

[Violence Against Women Act](#) applies to all projects and provides housing protection for survivors of domestic and date violence, sexual assault, and stalking. This requirement requires that all tenants are notified of their rights under the provision. The provision allows for emergency transfers to other units, bifurcation of leases, protection against denials, evictions, and terminations that directly result from being a victim, and allow for a low-barrier certification process.

### **CAMS Requirements**

Each developer/project sponsor is required to meet project management and reporting requirements in [CAMS](#). This is DHCD’s Centralized Application and Management System. Applications for ASNH funding must be received in CAMS. Once a project is selected the project developer/sponsor will be required to submit project documentation to include, for example, Section 3 reports and quarterly progress reports. Please note, that it is the responsibility of the project developer/sponsor to log in to CAMS on a regular basis. CAMS will be the record for any project funded through the ASNH program. Preliminary qualifications letters, program agreements, inspections reports, and other project documentation will all be maintained in CAMS.

### **Eligible Costs**

Regardless of the form that ASNH assistance takes (permanent financing for rental projects or construction draws for homebuyer projects), all funded development costs must be allowable:

Specifically the following costs are allowable:

- *Demolition costs* are eligible costs, however construction must begin within 12 months
- Construction, labor, and materials
- Project development related costs (e.g., financing fees, legal fees, affirmative action marketing)
- Up to 18 months rental project operating deficit reserve
- Relocation (can pay for relocation costs for any household in project as a part of the overall project development costs)

The following are ineligible costs:

- HOME/NHTF investments not resulting in HOME/NHTF eligible units
- Project reserves other than the rental operating (listed above)
- Operating reserves (rental) are limited to 18 months - operating reserves beyond 18 months are ineligible
- This assistance cannot be used for the development, operation, or modernization of any public housing
- Project-based rental assistance is a prohibited expense
- Delinquent taxes, fees, charges cannot be paid
- Items not allowed under 2 CFR 200 or not deemed cost reasonable (see the *Resources and References* section for more details)
- Some specific costs related to RAD (Rental Assistance Demonstration) projects

### **Income Eligibility**

The number of assisted units in a project will be determined during underwriting. These units will be limited to income eligible households based on Area Median Incomes (AMI). Income calculations must be based on HUD's Section 8 income eligibility standard. Projects must be able to provide a set number of assisted units.

All assisted homebuyer units must be at or below 80 percent AMI at the time that program eligibility is determined. Eligibility determination expires after six months. If closing does not occur during the six month timeframe, then income eligibility must be re-established.

All HOME -assisted rental units must be at or below 60 percent AMI at initial occupancy. The number of units and/or specific units will be determined during underwriting. At least 20 percent of these HOME units will be limited to 50 percent or below AMI.

All NHTF –assisted units must be at or below 30 percent AMI.

All State HTF projects must be at 80 percent or below AMI; this applies to rental and homeownership projects.

### **Rental Projects**

Project development teams must attend a project management conference based on a DHCD determined schedule. A program agreement must be executed within a year of the date of notification of the preliminary qualification of the project. This means that underwriting has been completed and all funding contingencies are resolved including the environmental review and release of funds, if applicable. Please note, once the program agreement is executed **any cost changes and/or changes in financing must be communicated in writing to and approved by DHCD**. Changes will be reviewed and adjustments made to the underwriting analysis and program agreement as applicable.

While final cost certification and completion reports are required at closing, progress reports are required quarterly on each project during the development phase. Regular construction inspections will be conducted to verify progress.

Affordability periods begin once completion reports (including lease up data) are submitted and approved by DHCD. Lease up documentation as well as all inspection documents must be

submitted to DHCD in order to close the development phase of the project, to assure eligibility of the developer for funding of future projects, and to begin the affordability period. Non-compliance could suspend eligibility for subsequent commitments and could result in the repayment of all funds to DHCD.

The actual amount of assistance in any project must be the minimum amount needed to produce or preserve an affordable housing unit. All assisted rental projects have affordability periods based on the type of assistance and development.

Based on the ASNH investment the project will require a set number of assisted units. This is based on the proportion of total funds in the project compared to the total development costs. Total development costs must exclude non-eligible costs.

Assisted units have income and rent restrictions. HOME-assisted units are limited to 50 or 60 percent AMI at initial occupancy (NHTF are limited to 30 percent AMI). Rents for the units are restricted to the Low or High HOME (or NHTF) rents for the area. Rents cannot exceed the HOME/NHTF rents, with the exception of project-based rental assistance. Please see the [Compliance in HOME Rental Projects: Guide for Property Owners](#) and [HOME Rental Compliance Training](#) for more detail on income and rent requirements. Rent increases over those proposed in the project application must be approved by DHCD. Please note, initial and annual certification of income is required.

During the affordability period each project will be required to submit annual rent and occupancy reports and project financials. DHCD will verify through onsite monitoring compliance with rent, occupancy, property standards, and other programmatic requirements.

[Section 504](#) applies to all ASNH assisted rental projects. Section 504 applies to certain new construction and rehabilitation projects, as follows:

#### *New Construction*

New construction of multifamily rental housing with five or more units must be designed and constructed to be readily accessible to and usable by persons with disabilities. The common areas in the building must be made accessible, as well as a certain number of units:

- A minimum of five percent of the dwelling units in the project (but not less than one unit) must be accessible to individuals with mobility impairments.
- An additional two percent of the dwelling units (but not less than one unit) must be accessible to individuals with sensory impairments (i.e., hearing or vision impairments).

#### *Rehabilitation: Substantial alterations*

Multifamily rental projects of fifteen units or more that undergo “substantial alterations” must also comply with Section 504’s accessibility requirements. Rehabilitation activities are considered “substantial alterations” when the costs of rehabilitation will be 75 percent or more of the replacement cost of the completed facility. For these projects, again, the common spaces must be made accessible as well as the same number of units required for new construction:

- A minimum of five percent of the dwelling units in the project (but not less than one unit) must be accessible to individuals with mobility impairments.
- An additional two percent, at a minimum (but not less than one unit), must be accessible to individuals with sensory impairments.

The requirements for multifamily projects undergoing substantial alterations are found at 24 CFR 8.23(a).

#### *Rehabilitation: Other Alterations*

For rehabilitation of multifamily rental projects that do not meet the definition of substantial alterations, the alterations that are made must, to the maximum extent feasible, make the dwelling units accessible to and usable by individuals with mobility impairments. Further, if alterations of single elements or spaces of a dwelling unit, when considered together, amount to an alteration of a dwelling unit, then the entire dwelling unit shall be made accessible to persons with mobility impairments. (This would include alterations that involve certain kitchen and bathroom renovations, as well as entrance door jamb replacements.) In addition, alterations to common spaces must make those areas accessible, to the maximum extent feasible.

When a minimum of five percent of the dwelling units (but not less than one unit) are accessible to people with mobility impairments, no additional units are required to be made accessible. For this category of rehabilitation, there is no requirement to make any units accessible to individuals with sensory impairments.

A recipient is not required to make these accessibility alterations if doing so would impose undue financial **and** administrative burdens on the operation of the multifamily housing project (24 CFR 8.23(b)).

Please note, that program agreements will reflect 504 units and require that any vacant 504 units are listed on Virginia Housing Search and held for at least 60 days before being leased to household not requiring a unit-specific accommodation. Tenant selection plans must also include 504 units.

#### **Homebuyer Projects**

Please note, homebuyer units assisted with HOME will automatically convert to HOME rental units if there is no ratified sales contract at nine months after the completion of construction (date of the Certificate of Occupancy). These projects are targeted to income eligible first-time homebuyers.

Project development teams must attend a project management conference based on a DHCD determined schedule. A program agreement must be executed within a year of the date of notification of the preliminary qualification of the project. This means that underwriting has been completed and all funding contingencies are resolved including the environmental review and release of funds. Please note, once the program agreement is executed any cost changes and/or changes in financing must be communicated in writing to and approved by DHCD. Changes will be reviewed and adjustments made to the underwriting analysis and program agreement as applicable. A deferred loan commitment will be issued once a program agreement has been executed to expire in one year from the date issued.

The project is complete when the last unit has closed and lien documentation and completion reports have been submitted and approved by DHCD. Please note that the length of each

individual unit affordability period is based on the total amount of assistance in the particular unit and that the affordability period begins once closing and sale completion documentation has been submitted and approved by DHCD. Please see the Homebuyer recapture and resale section for more details. Non-compliance could suspend eligibility for additional funds and could result in the repayment of all funds to DHCD.

While final cost certification and completion reports are required at the end of the development phase and prior to the last draw, progress reports are required quarterly on each project during the development phase. Regular construction inspections will be conducted to verify progress.

The actual amount of assistance must be the minimum amount needed. Based on the investment the project will require a set number of HOME-assisted units. This is based on the proportion of total funds in the project compared to the total development costs. Total development costs must exclude non-eligible cost.

Assisted units have income and value restrictions. Assisted units are limited to 80 percent AMI households who will be using the property as their primary residence.

Homebuyer projects can be structured as lease-purchase projects. These projects must be identified as lease-purchase in the application. Lease-purchase projects must convert to a tenant purchased unit (homebuyer unit) within three years. Units failing to meet this requirement will convert to rental unit for the duration of the affordability period. Please see the [Compliance in HOME Rental Projects: Guide for Property Owners](#) and [HOME Rental Compliance Training](#) for unit requirements. Developers considering this option are encouraged to consult with DHCD prior to application submission.

HOME –assisted homebuyer units will automatically convert to HOME rental units if there is no ratified sales contract at nine months after the completion of construction (date of the Certificate of Occupancy). HUD allows no exception to this requirement. This requires that all homebuyer projects have strong sales plans in place. There must be a pipeline of homebuyers and a demonstrated history in successfully completing homebuyer projects.

Housing must be modest (based on property sales price or value). No luxury homes or amenities (based on neighborhood standards) are allowed for assisted units. The sales price can NOT exceed 95 percent of median area purchase price (use HUD 203 (b) limits or local market survey).

#### *Marketing Materials*

DHCD and the specific funding source(s) must be including on all marketing materials to include press releases, the project website, and signage. DHCD requires that a project sign be installed within thirty (30) days of the execution of the Agreement. Please see [signage requirements](#) for more details.

The following is a summary of some key elements by funding source.

<i>Summary of Key Requirements by Funding Source</i>					
	<i>HOME</i>	<i>NHTF</i>	<i>VA-HTF</i>	<i>VA-PSH</i>	<i>VA-HIEE</i>
<i>Total Available</i>	\$8,616,057	\$12,906,027	\$39,000,000*	\$500,000	\$27,000,000
<i>Project Limits</i>	\$700,000 – 900,000	\$700,000 – 900,000	\$700,000 – 900,000	\$500,000	10 percent of Total Construction Costs (TCC), up to \$2 million
<i>Geographic Target</i>	<i>Preference for non-entitlement</i>	<i>Statewide</i>	<i>Statewide</i>	<i>Statewide</i>	<i>Statewide</i>
<i>Match</i>	25% (entitlements only)	<i>None</i>	<i>None</i>	<i>None</i>	<i>None</i>
<i>Mixed – Income</i>	<i>Allowable</i>	<i>Allowable</i>	<i>Allowable</i>	<i>Allowable</i>	<i>Allowable</i>
<i>Homebuyer Projects</i>	<i>Allowable</i>	<i>Ineligible</i>	<i>Allowable</i>	<i>Ineligible</i>	<i>Allowable</i>
<i>Assisted Units (income)</i>	60% or below AMI 80% or below AMI (homebuyer)	30% or below AMI	80% or below AMI	80% or below AMI	80% or below AMI
<i>Assisted Units (Rents)</i>	<i>HOME</i>	<i>NHTF</i>	<i>To be determined</i>	<i>To be determined</i>	<i>To be determined</i>
<i>Affordability Period</i>	15/20 yrs. Federal Compliance 10/15 State Compliance total of 30 yrs. Homebuyer (5-20 yrs.)	30 yrs.	30 yrs Rental; 5 yrs Homebuyer	30 yrs.	30 yrs.
<i>Group Homes</i>	<i>Ineligible</i>	<i>Ineligible</i>	<i>Allowable (requires prior DHCD consultation)</i>	<i>Allowable (requires prior DHCD consultation)</i>	<i>Allowable (requires prior DHCD consultation)</i>

\*Estimated funding availability, subject to change



**Appendix A: DHCD Housing Innovations in Energy Efficiency (HIEE) Funding**

**Additional Performance Requirements (for ASNH October 31, 2021 funding applications)**

Project Type	Virginia Housing LIHTC program minimum energy efficiency performance requirements	HIEE minimum energy efficiency performance requirements	Additional HIEE funding for ASNH projects
New Construction	ENERGY STAR v3.0	Zero Energy Ready Homes (ZERH)* <ul style="list-style-type: none"> <li>● Green building certification required**</li> <li>● Fresh air ventilation and dehumidification***</li> <li>● HERS Rater plan review and preliminary rating</li> </ul>	Additional soft loan cap of 10 percent of Total Construction Costs (TCC) up to \$2 million)
Rehabilitation	30 percent improvement in HERS index or HERS index 80 (or below)	<ul style="list-style-type: none"> <li>● 40 percent improvement in HERS index, or average of HERS 70 (or below) across all units</li> <li>● Green building certification required*</li> </ul> Additional requirements: <ul style="list-style-type: none"> <li>● ACCA Manual J calculations for heating/cooling loads</li> <li>● Fresh air ventilation and dehumidification**</li> <li>● Duct leakage testing and sealing****</li> <li>● Architect cost certification of upgrades needed to meet HIEE requirements</li> <li>● HERS Rater plan review and preliminary rating</li> </ul>	Additional soft loan cap of 10 percent of Total Construction Costs (TCC), up to \$2 million)
Adaptive Reuse	HERS index 95 (or below)	<ul style="list-style-type: none"> <li>● Average of HERS 80 (or below) across all units</li> <li>● Green building certification required*</li> </ul> Additional requirements:	Additional soft loan cap of 10 percent of Total Construction Costs (TCC) up to \$2 million)

		<ul style="list-style-type: none"> <li>● ACCA Manual J calculations for heating/cooling loads</li> <li>● Fresh air ventilation and dehumidification**</li> <li>● Duct leakage testing and sealing****</li> <li>● Architect cost certification of upgrades needed to meet HIEE requirements</li> <li>● HERS Rater plan review and preliminary rating</li> </ul>	
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\*ZERH does not currently cover MF buildings above 5 stories but will in an upcoming program update. In the meantime, program participants should design and build any projects above 5 stories in full compliance with the DOE ZERH program requirements, including third party verification and completion of the applicable checklists.

\*\*Eligible green building certifications include: LEED, EarthCraft Gold, National Green Building Standard, and Enterprise Green Communities.

\*\*\*Dehumidification strategy/equipment shall provide for occupant comfort and health by maintaining interior RH in 40-60 percent range. For renovations and adaptive reuse projects, if building/unit envelopes are tightened to new construction standards (5 ACH<sub>50</sub>), ventilation system(s) shall provide fresh air supply per the most current version of ASHRAE 62.1 or 62.2, or the most current version of USBC, whichever is more stringent.

\*\*\*\*Existing ductwork shall be sealed and tested to be ≤10 percent total duct leakage; if HVAC system/ductwork will be newly-installed, duct leakage shall meet new construction energy code requirements (≤4 percent total duct leakage).