

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

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**Application ID:** 107412142023110617

**Application Status:** Pending

**Program Name:** Virginia Telecommunication Initiative 2024

**Organization Name:** Orange County, VA

**Organization Address:** 112 W. Main St  
Orange, VA 22960

**Profile Manager Name:** Theodore Voorhees

**Profile Manager Phone:** (540) 672-3313

**Profile Manager Email:** tvorhees@orangecountyva.gov

**Project Name:** Orange County FiberLync VATI FY24 Project

**Project Contact Name:** Sara Keeler

**Project Contact Phone:** (540) 661-5379

**Project Contact Email:** skeeler@orangecountyva.gov

**Project Location:** PO BOX 111  
ORANGE, VA 22960-0800

**Project Service Area:** Orange County

**Total Requested Amount:** \$2,138,416.00

**Required Annual Audit Status:** Pending Review

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

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## Budget Information:

Cost/Activity Category	DHCD Request	Other Funding	Total
<b>Telecommunications</b>	<b>\$2,138,416.00</b>	<b>\$3,155,780.00</b>	<b>\$5,294,196.00</b>
Construction	\$2,138,416.00	\$291,599.00	\$2,430,015.00
Other: Engineering Permits CP	\$0.00	\$408,588.00	\$408,588.00
Other: Prior match expended	\$0.00	\$2,455,593.00	\$2,455,593.00
<b>Total:</b>	<b>\$2,138,416.00</b>	<b>\$3,155,780.00</b>	<b>\$5,294,196.00</b>

## Budget Narrative:

Orange County created the Orange County Broadband Authority (FiberLync) to address the absence of broadband access in the rural parts of the County. FiberLync has built an all-fiber network that makes broadband available in most areas of the County; passes over 8,000 addresses; and has connected 4,500 households and businesses with high-speed internet access. The FiberLync network is specifically designed and built to meet the extremely high reliability and availability standards for critical communication systems. VATI funding assistance is vital to reach the remaining lower density, rural areas and help offset the ever-increasing costs of labor and materials. The proposed project will fund the final major network extensions needed to provide broadband access to difficult to reach and unserved citizens. The proposed project is technically and financially feasible only because it leverages FiberLync's existing 350 miles of fiber, 10 functioning nodes, and existing redundant transport pathways. The capabilities of the current network will allow every dollar requested to directly fund the construction of new fiber routes to connect new users. The total project cost of this phase of the expansion is \$2,838,603 to build 44.18 miles of fiber, that is 66 road segments, passing 444 unserved addresses (576 total passings) along those roads. The qualified match funds from Orange County and FiberLync total \$2,455,593. The total fund request from VATI is \$2,138,416, which is 40.4% of the \$5,294,196 associated with this network expansion,

## Questions and Responses:

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Orange County, VA

Orange County FiberLync VATI FY24 Project

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## 1. Project Description and Need

Describe why and how the project area(s) was selected. Describe the proposed geographic area including specific boundaries of the project area (e.g. street names, local and regional boundaries, etc.). Attach a copy of the map of your project area(s). Label map: Attachment 1 – Project Area Map.

### Answer:

On April 26, 2016, the Orange County Board of Supervisors unanimously adopted a resolution creating the Orange County Broadband Authority (FiberLync) to address the absence of broadband access in the rural parts of the County. Since its creation, FiberLync has built an all-fiber network that makes broadband available in most areas of the County; passes over 8,100 addresses; and has connected 4,500 households and businesses with high-speed internet service. The FiberLync network is specifically designed and built to meet the extremely high reliability and availability standards for critical communication systems. The FiberLync fiber network currently provides back haul fiber for Public Safety Communications in Orange County, and serves other key facilities such as Fire Stations, Orange County Government operations, the Orange County School System, and Libraries. FiberLync is now focused on leveraging its expertise and existing infrastructure to make service available to the unserved addresses that are in various pockets and road segments scattered throughout Orange County. The areas proposed in this application fall primarily in Title 1 (economically disadvantaged) school districts. Eighty-eight (88%) percent of the 444 addresses and 39.9 miles of the 44.1 total miles are in a Title 1 district. Of the 66 road segments proposed, 56 segments are less than 1 mile in length and 58 are in a Title 1 district. Completing the fiber network to reach these unserved areas and provide the advantages of digital access to our lower income neighborhoods forms the basis of this funding request. Determination of unserved addresses is based on a multi-step process that analyzes several data sets. A combination of online broadband maps and data (BEAD Unserved, FCC Broadband, Commonwealth Connection, etc.), speed test data and county surveys, and local information about internet availability were used to develop the very specific, proposed project service areas. Candidate road segments were screened using the BEAD Unserved/underserved data to target areas that would potentially qualify for grant funding. The initial list of addresses was developed from the VGIN data that identifies all addresses along a particular road segment. The VGIN list was reduced, based on FCC data, by removing addresses that were identified as served by a current provider. Finally, a small number of road segments had additional addresses that were added from the BEAD data that were not listed in the “served” FCC database. Most of the unserved addresses are along short road segments, where FiberLync fiber has been installed in the right of way of the state primary and secondary highway system, but funds have not been available to construct the neighborhood street. The other unserved address points identified are in various areas where the census block has historically been reported as served by another provider. Attachment 3 documents the results of the unserved analysis. The proposed project will extend our FTTH infrastructure and make broadband service available to all 444 unserved addresses passed. Based on extensive field inspections, comparisons to County data, and survey results, the County and FiberLync agree that the proposed project will fund the network extensions needed to provide broadband access to some of our most economically disadvantaged and rural communities that are very expensive per address to build. The proposed project is technically and financially feasible only because it leverages FiberLync’s existing 350 miles of fiber, 10 functioning nodes, and existing redundant transport pathways. The capabilities of the current network will allow nearly every grant dollar requested to directly fund the construction of new fiber routes to connect new users. See Attachment 1: Project Area Map for a visualization of all project areas.

2. List existing providers in the proposed project area and the speeds offered. Describe your outreach efforts to identify existing providers and how this information was compiled with source(s).

### Answer:

Other than FiberLync, the only significant wireline broadband provider in the County is Comcast. Comcast cable service is available in certain densely populated areas in and around the two towns (Orange and Gordonsville) and the growth area at the eastern tip of the County. In addition to several satellite providers, Virginia Broadband is a fixed-wireless provider offering internet service in various portions of the County. FiberLync is not able to field-verify that Virginia Broadband reliably achieves speeds of 100/20 Mbps or has service that is generally available in any of the areas covered by this project.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

3. Describe if any areas near the project have received funding from federal grant programs, including but not limited to Connect America Funds II (CAF II), ACAM, ReConnect, Community Connect, and Rural Digital Opportunity Funds (RDOF). If there have been federal funds awarded near the project area(s), provide a map showing these areas, verifying the proposed project area does not conflict with these areas. Label Map: Attachment 2 – Documentation on Federal Funding Area.

**Answer:**

The project area does not include any areas that received prior funding from federal grant programs. The project routes were designed to avoid conflict with these ineligible areas. In Orange County, 148 census blocks were initially awarded to potential service providers through the RDOF Phase I auction. The awardees were Shenandoah Cable Television, Starlink, and the Rural Electric Cooperative Consortium. Shenandoah Cable Television has withdrawn from the RDOF program and Starlink has been removed by an FCC ruling. FiberLync does not believe any of the addresses included in this application are in the three census blocks RDOF awarded to the Rural Electric Cooperative Consortium.

4. Overlap: To be eligible for VATI, applicants must demonstrate that the proposed project area(s) is unserved. An unserved area is defined as an area with speeds below 100/20 Mbps and with less than 25% service overlap within the project area for wireless projects and 20% for wireline projects. Describe any anticipated service overlap with current providers within the project area. Provide a detailed explanation as to how you determined the percentage overlap. Label Attachment: Attachment 3 – Documentation Unserved Area VATI Criteria.

**Answer:**

FiberLync has determined the selected project areas are unserved through analysis of several data sets, outreach to residents, and extensive outside plant surveys. Given the data gathered, FiberLync does not find that any overlap with existing wireless providers, which meet the 100/20 Mbps minimum speed requirements, approaches 25% coverage. Certain proposed project routes will require the construction of middle-mile fiber in areas that are partially served by a current wireline provider.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

5. Total Passings: Provide the number of total serviceable units in the project area. Applicants are encouraged to prioritize areas lacking 25 Megabits per second download and 3 Megabits per second upload speeds, as they will receive priority in application scoring. For projects with more than one service area, each service area must have delineated passing information. Label Attachment: Attachment 4 – Passings Form.
- Of the total number of VATI passings, provide the number of residential, business, non-residential, and community anchors in the proposed project area.
  - If applicable, of the total number of RDOF passings, provide the number of residential, business, non-residential, and community anchors in the proposed project area.
  - If applicable, provide the number of passings that will require special construction costs, defined as a one-time fee above normal service connection fees required to provide broadband access to a premise . Describe the methodology used for these projections.
  - If applicable, provide the number of passings included in the application that will receive broadband access because special construction costs have been budgeted in the VATI application. Describe the methodology used for determining which passings with special construction costs were budgeted in the application.
  - Provide the number of passings in the project area that have 25/3 Mbps or less. Describe the methodology used for these projections. (up to 15 points)

**Answer:**

- The proposed project will serve some of the most rural areas of Orange County, therefore, primarily passes residences and small farms. A total of 442 unserved residential addresses and small farming operations will be passed. The project will also serve 2 places of worship. Attachment 4 demonstrates the total passing information in table form, while Attachment 16 is a point and shapefile that shows every address to be served by the proposed network expansion.
- The total number of RDOF passings in the project area is zero.
- FiberLync estimates that the addresses in the project area will not require special construction costs above the typical one-time service connection fee which includes service drops of up to 1000 feet.
- Addresses in the project area will not require special construction costs.
- FiberLync estimates that all addresses in the project area are currently receiving speeds below 25/3 Mbps. This estimation is drawn from the speed survey conducted in 2019 as well as various broadband coverage tools, including the Commonwealth Connection Broadband Service Mapping and Analysis Tool.

Further information on project passing may be found in Attachment 4: Passings Form.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

6. Describe if any blocks awarded in Rural Digital Opportunity Fund (RDOF) are included in the VATI application area. If RDOF areas are included in the VATI application, provide a map of these areas and include information on number of passings in RDOF awarded areas within the VATI application area, and Census Block Group ID number for each block group in the project area. Label Attachment: Attachment 5 – RDOF Awarded Areas Form in VATI Area

**Answer:**

In Orange County, 148 census blocks were initially awarded to service providers through the RDOF Phase I auction. The primary awardees were Shenandoah Cable Television, LLC; Starlink, and the Rural Electric Cooperative Consortium. Shenandoah Cable Television, LLC has withdrawn from the RDOF program, and the FCC removed Starlink from the program. There are 3 census blocks that were awarded to the Rural Electric Cooperative Consortium in the RDOF Phase I auction; no addresses in these census blocks are included in this VATI application. Attachment 5 depicts the RDOF areas.

7. **For wireless projects only:** Please explain the ownership of the proposed wireless infrastructure. Please describe if the private co-applicant will own or lease the radio mast, tower, or other vertical structure onto which the wireless infrastructure will be installed.

**Answer:**

There are no wireless service areas proposed in this application.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

8. Network Design: Provide a description of the network system design used to deliver broadband service from the network's primary internet point(s) of presence to end users, including the network components that already exist and the ones that would be added by the proposed project. Provide a detailed explanation of how this information was determined with sources. Provide information on how capacity for scalability, or expansion, of how the network can adapt to future needs. If using a technology with shared bandwidth, describe how the equipment will handle capacity during peak intervals. For wireless projects, provide a propagation map for the proposed project area with a clearly defined legend for scale of map. Label Map: Attachment 6 – Propagation Map Wireless Project.

**Answer:**

FiberLync designed, constructed, and operates an all-fiber network that serves areas in Orange, Albemarle, Greene, and Spotsylvania Counties. The network, as of December 2023, consists of 350 miles of fiber owned by FiberLync and 51 miles of fiber under 20-year IRU leases that provide access to the Equinix data center in Culpeper. Traffic is segregated into 2 networks, a 100GB MPLS based transport network and a ring protected 20 GB (scalable to 40 GB) distribution network. The transport network consists of 5 interconnected 100 GB switches with redundant MPLS pathways to upstream providers at Equinix data center. The distribution network consists of 10 nodes, each with 20 GB redundant interconnections to upstream 100 GB transport switches. Each node site is utility powered and equipped with a minimum 24-hour battery backup system, a generator and remote monitoring system. The network backbone consists of 288-count fiber between nodes. Each node has the capacity to support 4,864 subscribers. Both the transport and distribution networks feature fully redundant equipment.

The proposed projects will connect to the existing infrastructure at multiple points and be served from at least 5 of the existing nodes. These FTTH Projects use GPON technology to reduce capital costs, however, the only locations that share bandwidth occurs either at the fiber concentration cabinet or at the network core where there is substantial capacity for scalability.

The network passes over 8,100 households and serves approximately 4,500 subscribers as well as 13 active hot spots that provide free internet access for unserved residents. The FiberLync network is specifically designed and built to meet the extremely high reliability and availability standards for critical communication systems. The FiberLync fiber network currently provides back haul fiber for Public Safety Communications in Orange County, and serves other key facilities such as Fire Stations, County Government operations, Public School System, and Libraries.

A 100% fiber optic network offers many benefits to our community including increased home values, greater economic development, tax revenues, as well as life work balance such as the ability to work and study from home. While the initial capital cost of an all fiber, underground network is somewhat higher than aerial fiber or wireless systems, FiberLync believes that the long-term benefits of lower routine maintenance costs, improved reliability and reduced vulnerability to weather interruptions justifies the initial investment.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

9. Speeds: Describe the internet service offerings, including download and upload speeds, to be provided after completion of the proposed project. Detail whether that speed is based on dedicated or shared bandwidth, and detail the technology that will be used. This description can be illustrated by a map or schematic diagram, as appropriate. List the private co-applicant's tiered price structure for all speed offerings in the proposed project area, including the lowest tiered speed offering at or above 100/20 Mbps. (up to 10 points)

**Answer:**

The proposed project will expand FiberLync's existing all-fiber network and support gigabit-level speeds, scalable to 10 Gbps. FiberLync offers 3 residential packages, a Bronze tier of 100/50 Mbps (down/up) for \$49.99 per month, a Silver tier of 500/250 Mbps for \$64.95 a month, a Gold tier of 1,000/500 Mbps for \$79.99 per month. FiberLync's Business offerings are Business Bronze tier of 100/100 Mbps for \$79.99 per month, Business Silver 500/500Mbps \$149.99 and a Business Gold tier of 1,000/1,000 Mbps for \$249.99 per month. Residential and business packages do not have data caps. Residential packages include a complementary wireless router valued at over \$100. Recently a special Community Service Organization rate was established for civic organizations, volunteer fire companies, churches, home-owner associations, philanthropic organizations, and local governments. This rate is \$49.99/month for 1000Mbps/500Mbps speeds with no installation charges or other fees, no data caps, and no long-term contract. These speeds are available because of the proposed project's design and FiberLync's existing high-performance fiber network. The network will utilize Gigabit Passive Optical Network (GPON) topology, the predominant topology for delivering and scaling cost-effective FTTP services due to its efficient use of the optical distribution network investment.

The FiberLync network is capable of offering symmetrical upload and down speeds of 1 Gigabit per second or more at any time, however, the monitoring of actual usage indicates that upload bandwidth is only a small fraction of the download bandwidth. At this time, the packages being offered seem to have an appropriate balance of price and speeds for most customers. FiberLync will continue to evaluate the need for other speed options, upload, and download, and has the capacity to offer multi-gig symmetrical speeds when requested. The latency throughout the network is sub 5ms.

FiberLync also offers Dedicated Internet Access (DIA) packages that are not shared bandwidth, however for the project proposed, a shared GPON network is recommended. The FiberLync network has been designed and built for substantial scalability. The current utilization at peak is only at about 10% of the capacity. Given this rate, and the fact that the current capacity can be doubled with further routing management, it is highly unlikely that adding the subscribers in the proposed project will create any capacity issues.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

10. Explain how the proposed project achieves universal broadband coverage for the locality or fits into a larger plan to achieve universal broadband coverage for the locality. If applicable, explain the remaining areas of need in the locality and a brief description of the plan to achieve universal broadband coverage. (up to 50 points)

**Answer:**

The objective of the Orange County Broadband Authority (FiberLync) when it was established on April 26, 2016, was to “PROVIDE NEXT GENERATION BROADBAND ACCESS AT A REASONABLE PRICE TO THE UNSERVED AND UNDERSERVED AREAS OF OUR RURAL COMMUNITY”. Substantial progress toward the goal of assuring that “EVERYONE HAS ACCESS,” has been made. The project being proposed for VATI funding fills in numerous small road segments that moves the Authority toward completing that plan. As described below, Orange County considers the coverage achieved by FiberLync to date, combined with the additional passings of the proposed project, to be universal broadband coverage.

As of December 2023, there are approximately 18,000 addresses in Orange County. After adjusting for the recently filed challenge by FiberLync, the BEADS database includes approximately 571 unserved addresses in the County (3.17%). The County and FiberLync are committed to serving the remaining unserved addresses and their Boards have directed that all FiberLync excess revenues continue to be used to expand the network until everyone has access.

Having already built fiber in all areas of the County and connected 4,500 households and businesses with affordable, future-proof internet access, FiberLync has proven it has the capability to aggressively meet the growing demands of the community’s digital future.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

## 11. Project Readiness

Describe the current state of project development, including but not limited to: planning, preliminary engineering, identifying easements/permits, status of MOU or MOA, and final design. Prepare a detailed project timeline or construction schedule, identifying specific tasks, staff, contractor(s) responsible, collection of data, etc., and estimated start and completion dates. Applicants are encouraged to extensively discuss, where applicable, easements relating to railroad crossings, federally-owned lands and parks, partnerships with the Virginia Department of Transportation, and mobile home parks. Applicants must include Memorandums of Understanding (MOUs) or Memorandums of Agreement (MOAs) between applicants (drafts are allowable). Label Attachments: Attachment 7 – Timeline/Project Management Plan; Attachment 8 – MOU/MOA between Applicant/Co-Applicant; (up to 10 points)

### Answer:

FiberLync has consistently demonstrated, over the course of 8 years, the capability to meet demanding project deadlines. In the early days of the Covid-19 pandemic, Orange County secured \$2 million in CARES Act funding to immediately establish 13 free, public access Wi-Fi hotspots around the County. To support that deployment, FiberLync and its contractor team built over 30 miles of permanent, underground fiber network in just 40 days.

FiberLync and Orange County have a successful history of working together and have continued their relationship in preparation for this application and project.

FiberLync has confidence in its ability to complete the proposed project within an 18-month award period as specified in the VATI Guidelines and Criteria. FiberLync has a qualified team comprised of full-time staff as well as contractors, operating under multi-year contracts, to support implementation of the proposed network expansion. The timeline presented as Attachment 7 does not rely on the work or commitments of any outside partner or third party. There is no “make-ready” or dependence on infrastructure that is not owned by FiberLync as part of its fiber network.

Byers Engineering, and SourceOne Corporation were selected via previous competitive procurements and are currently providing engineering and design services to FiberLync. The combined capabilities of these firms ensures that all design and inspection resources needed are immediately available. The planning and preliminary engineering of public road segments, passings, and associated costs have been developed as part of this grant request.

For several years, FiberLync has been successful working with the Virginia Department of Transportation (VDOT) to obtain permits for underground installation in the VDOT right of way. On private roads, FiberLync has developed a process for obtaining the necessary easements from private property owners to install fiber infrastructure.

Furthermore, FiberLync currently has an extensive inventory of fiber and other network build materials on hand. There are enough materials on hand in our 50,000 square foot warehouse to support the early months of construction and programs are in place with key vendors that provide timely shipments of critical materials and equipment.

A complete project timeline including key milestones has been included in this application as Attachment 7: Timeline/Project Management Plan and the executed MOU between the Applicant and Co-Applicant as Attachment 8.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

12. Has the applicant or co-applicant received any VATI grants? If so, provide a list of these grants, with a detailed summary of the status of each.

**Answer:**

Orange County and FiberLync submitted a successful VATI grant request in 2022. The Grant Agreement (VATI 23-09) between Orange County and DHCD was executed in November 2023.

13. Matching funds: Complete the funding sources table indicating the cash match and in-kind resources from the applicant, co-applicant, and any other partners investing in the proposed project (VATI funding cannot exceed 80 percent of total project cost). In-kind resources include, but are not limited to: grant management, acquisition of rights of way or easements, waiving permit fees, force account labor, etc. Please note that a minimum 20% match is required to be eligible for VATI, the private sector provider must provide 10% of the required match. If the private co-applicant cash match is below 10% of total project cost, applicants must provide financial details demonstrating appropriate private investment. If applicants and co-applicants are seeking to include prior expended funds as matching funds, Attachment 11 must be completed. Label Attachments: Attachment 9 - Funding Sources Table; Attachment 10 – Documentation of Match Funding; Attachment 11 - Prior Expended Match Form

**Answer:**

As of December 2023, the County and FiberLync had invested over \$32,000,000 in the County's fiber project. Orange County provided \$3,000,000 in the FY 2023 Capital Improvements Plan monies to expand the broadband network. These funds were appropriated by the Board of Supervisors on April 25, 2023. The total expended match funds from Orange County since September 21, 2022, are \$1,957,319. FiberLync has expended \$498,274 since May 11, 2023. These total \$2,455,593 in qualifying prior expended match funds. Attachment 11- Prior Expended Match Form, provides the documentation related to these match funds. Attachment 9- Funding Sources Table and Attachment 10- Documentation of Match Funding are at the end of this application.

14. Leverage: Describe any leverage being provided by the applicant, co-applicant, and partner(s) in support of the proposed project. (up to 10 points)

**Answer:**

The proposed project is technically and financially feasible only because it can leverage FiberLync's existing 350 miles of fiber, the existing 10 nodes, and existing redundant transport pathways. The current value of these network assets is over \$32,000,000.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

15. Communications Plan: Describe efforts to keep the public informed of project progress and the broadband adoption plan.
- Explain how you plan on communicating the project status to stakeholders, including but not limited to County leadership, project areas residents, etc. (Up to 10 points)
  - Explain how you plan to promote customer take rate, including marketing activities, outreach plan, and other actions to reach the identified serviceable units within the project area. Provide the anticipated take rate and describe the basis for the estimate. (up to 10 points)
  - Describe any digital literacy efforts to ensure residents and businesses in the proposed project area sufficiently utilize broadband. Please list any partnering organizations for digital literacy, such as the local library or cooperative extension office.

**Answer:**

- FiberLync updates stakeholders and community leaders of progress every Friday in a weekly update by email. FiberLync uses social media platforms, the FiberLync website, postcards, doorhangers, newsletters, local newspapers, public meetings, and radio to update residents on FiberLync's progress.
  - FiberLync has performed extensive marketing campaigns to update and inform residents and businesses. FiberLync will use past marketing platforms as well as new marketing materials to reach the residents and businesses in the project area. FiberLync utilizes the FiberLync website, social media platforms, newsletters, doorhangers, postcards, the local newspaper, public meetings, and radio to announce service availability in new areas. This marketing plan has resulted in FiberLync's current 70% take rate in rural communities. FiberLync expects a 50% or more take rate in the project area based on the take rate we currently serve in the areas surrounding the project area.
  - FiberLync utilizes many efforts for digital literacy within Orange County and surrounding communities. FiberLync previously partnered with Orange County Public Schools to provide information about ACP to every student and family that meets eligibility criteria. FiberLync also partners with the public libraries to provide each facility with broadband internet service and partners to provide digital literacy information, the Affordable Connectivity Program information, and digital literacy classes. FiberLync proudly participates in the Affordable Connectivity Program (ACP). FiberLync partners with several civic organizations in the community to provide information and technical guidance about broadband and digital capabilities. FiberLync also partners with the Department of Social Services, the Orange County Office of Youth, and Virginia Career Works to provide ACP program information to citizens in need.
16. Project Management: Identify key individuals who will be responsible for the management of the project and provide a brief description of their role and responsibilities for the project. Present this information in table format. Provide a brief description of the applicant and co applicant's history and experience with managing grants and constructing broadband communication facilities.

**Answer:**

Orange County Broadband Authority was created in 2016 for the purpose of facilitating and provisioning affordable broadband service to businesses, government agencies, and residents. In May 2020, the Broadband Authority Board of Directors voted to form an ISP (FiberLync) and began developing the network and capabilities to serve the unserved areas of Orange County. Since that decision, FiberLync has constructed a network that, as of December 2023, consists of 350 miles of fiber owned by FiberLync, passes 8,100 addresses, and serves 4,500 subscribers.

FiberLync key staff members bring years of expertise, experience, and state of the art technology in the fiber broadband industry. Our staff members and contract teams comprise a total solution capability that is making affordable, high speed internet service available to thousands of households and businesses.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

- James K. White – FiberLync Chairman and CEO since 2016, has a B.S. in Engineering and an M.B.A. Mr. White

has over 50 years of experience in corporate management in various areas of technology. He has been an

elected official with the local governing body for 12 years.

- Nick Hamner –FiberLync Operations Manager has 17 years of experience in enterprise and carrier

network infrastructure design, deployment, and support. He directs all aspects of construction,

customer service and network engineering for FiberLync. He has a B.S. in Chemistry.

- Cody Fincham- Field Operations Manager with 11 years of experience in fiber/telecom industry.

- Todd Amon- Installation Manager with 25 years of experience in fiber/telecom industry.

- Karen Watts- Project Manager/ Damage Prevention Manager with 9 years of experience in utility

industry.

- John Singleton- Project Manager with 10 years of experience in utility industry

- Sara Keeler- Director of Finance/ Grant Management has a BS in Accounting with a minor in

Economics. She has 18 years of experience in Accounting in both the private and public sectors.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

- Michelle Curry- Senior Accountant/ Grant Manager
  
- Karla Shifflet- Customer Services Manager with 16 years of experience in customer service.
  
- Jenny Cord – FiberLync Business Development with 20 years of experience in local government as well as in the private sector. She obtains easements on private roads, VDOT permitting, and Public Relations. She has a B.S. in Business Administration.
  
- Mark Munn LLC – Mark Munn has over 23 years of fiber splicing experience. Mark is certified in Fiber Optic Splicing from Corning. Mark Munn LLC has spliced over 300 miles of fiber for FiberLync.
  
- Ayala Construction- A minority owned business with over 30 years' experience in the fiber construction industry. – FiberLync has a multi-year contract with Ayala Construction for fiber optic cable main line construction as well as for fiber home drop cables.
  
- Byers Engineering- FiberLync has a multi-year contract with Byers, one of the leading fiber engineering companies, for fielding, engineering, and construction inspection.
  
- Source One – FiberLync has a multiyear contact with Source One, a Certified Woman Owned Business

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

---

(WBE) for fielding and engineering. Source One has over 20 years' experience in utility fielding and

engineering.

- FiberLync has contracts with Planters Communications and Cogent Communications to provide two

separate DIA fiber optic connections services at Equinix in Culpeper.

## 17. Project Budget and Cost Appropriateness

**Budget:** Applicants must provide a detailed budget that outlines how the grant funds will be utilized, including an itemization of equipment, construction costs, and a justification of proposed expenses. If designating more than one service area in a single application, each service area must have delineated budget information. For wireless projects, please include delineated budget information by each tower. Expenses should be substantiated by clear cost estimates. Include copies of vendor quotes or documented cost estimates supporting the proposed budget. Label Attachments: Attachment 12 – Derivation of Costs; Attachment 13 - Documentation of Supporting Cost Estimates. (up to 10 points)

### Answer:

As presented at Attachment 9- Funding Sources, the proposed project is a continuation of the ongoing efforts of Orange County and FiberLync to build a broadband network that reaches the unserved areas of the County. As of December 2023, the County and FiberLync have invested over \$32,000,000 in the fiber project. Since September 21, 2022, Orange County and FiberLync combined have expended over \$2,455,000 to build a fiber network that will provide connection points to each of the proposed VATI funded routes. This application requests VATI funds in the amount of \$2,138,416 equating to 40.4% of the project's funding. VATI funds are only requested to share in the cost of construction labor and materials.

The total cost of the proposed project is \$5,294,196, which comprises the engineering, permitting, construction labor and materials to expand the fiber network and to install Customer Premise Equipment (CPE). These costs were derived from preliminary engineering to specify the type and quantities of materials and labor. The unit prices for each component is based on contracted rates, recent actual invoices as well as current quotes from active vendors. Attachment 12- Derivation of Costs, list the bill of materials and costs. Attachment 13- Documentation of Supporting Cost Estimates includes past actual invoices for the major cost items.

18. The cost benefit index is comprised of state cost per unit passed. Individual cost benefit scores are calculated and averaged together to create a point scale for a composite score. Provide the following:
- a. Total VATI funding request
  - b. Number of serviceable units (up to 125 points)

### Answer:

- a. Total VATI funding request: \$2,138,416

- b. Number of serviceable units: 444

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

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## 19. Commonwealth Priorities (Up to 50 points)

Additional points will be awarded to proposed projects that reflect Commonwealth priorities. If applicable, describe the following:

- a. Businesses, community anchors, or other passings in the proposed project area that will have a significant impact on the locality or region because of access to broadband.
- b. Unique partnerships involved in the proposed project. Examples include electric utilities, universities, and federal/state agencies.
- c. Digital equity efforts to ensure low to moderate income households in the proposed project area will have affordable access to speeds at or above 100/20 mbps, include information regarding the internet service provider's participation in the Affordable Connectivity Program
- d. The co-applicant's efforts to mitigate supply chain constraints, including labor shortages and order-to-delivery delays on telecommunications materials required to construct broadband networks.
- e. The applicant's and co-applicant's efforts to promote broadband adoption, including, but not limited to: telehealth, smart farming, e-entrepreneurship, and distance learning.

### Answer:

- a. FiberLync currently serves many anchor institutions including schools, libraries, businesses both large and small, farm operations, and public safety in the current service area. Recently a special Community Service Organization rate was established for civic organizations, volunteer fire companies, churches, home-owner associations, philanthropic organizations, and local governments. This rate is \$49.99/month for 1000Mbps/500Mbps speeds with no installation charges or other fees, no data caps, and no long-term contract. FiberLync plans to serve the most rural residents and businesses in the project area that will include residents who wish to telework, students, small businesses, and family farms. FiberLync plans to work with small rural family farms on innovative ways to use broadband in agriculture.
- b. FiberLync has a current partnership with Rappahannock Electric Cooperative to provide fiber backbone to FiberLync with a connection to the Equinix peering point and data center in Culpeper. FiberLync has a relationship to the County of Orange and the county's initiative to be a dedicated steward of the community's digital future.
- c. FiberLync is dedicated to continuing to provide our community, particularly those in need, with affordable, and reliable broadband internet service. FiberLync proudly participates in the Affordable Connectivity Program (ACP). FiberLync, in conjunction with the public libraries, the Department of Social Services, the Orange County Office of Youth, and Virginia Career Works help disseminate information about the ACP program to citizens in need.
- d. FiberLync has enough materials on hand in a 50,000 square foot warehouse to supply the early months of the fiber build for this project. FiberLync has an inventory re-order program in place that provides timely shipments of materials and equipment. FiberLync has a dedicated contractor with a successful record of building the majority of the 350 miles of fiber currently deployed and who continues to work on main line construction and FTTP drop construction.
- e. FiberLync has confidence in its ability to complete the proposed project within an 18-month award period as specified in the VATI Guidelines and Criteria. FiberLync has a qualified team comprised of full-time staff as well as contractors, operating under multi-year contracts, to support implementation of the proposed network expansion. The timeline presented does not rely on the infrastructure, upgrades, or commitments of any outside partner or third party. For the

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

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proposed project, there is no “make-ready” or dependence on any infrastructure that is not owned by FiberLync as part of its fiber network.

For several years, FiberLync has been successful working with the Virginia Department of Transportation (VDOT) to obtain permits for underground installations in the VDOT right of way. Most of the fielding work for VDOT permit drawings is done by full-time FiberLync staff. Byers Engineering, and SourceOne Corporation were selected via previous competitive procurements and are currently providing engineering and design services to FiberLync. The combined capabilities of these firms ensures that all design and inspection resources needed are immediately available. Both Byers Engineering and Source One have extensive experience providing plans that meet VDOT permit requirements. The planning and preliminary engineering of public road segments, passings, and associated costs have already been developed as part of this grant application.

f. FiberLync and Orange County share strategic initiatives to promote the adoption of broadband in the community. Both are dedicated to serving the community for telehealth, in providing speeds that allow patients to see a doctor from home. FiberLync is currently working to provide family farms with the latest information on smart farming. FiberLync is

working with Economic Development and The Chamber of Commerce in Orange County to provide marketing materials to attract and retain businesses for the success of entrepreneurship and the community. FiberLync has a successful partnership with Orange County Schools to provide broadband access to students and families who qualify for ACP to promote digital equity and distance learning in the community. FiberLync is working with Orange County on the future additions to education and technology programs in Orange County.

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

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## 20. Additional Information

Please attach any letters of support from stakeholders. If the applicant is not a locality(s) in which the project will occur, please provide a letter of support from that locality.

Attachment 14 – Letters of Support.

Provide the two most recent Form 477 submitted to the FCC, or equivalent, as well as point, polygon, and, for wireless providers, RSSI shapefiles for the project area **in .zip file form**. With attachments 17 through 20, attach any other information that the applicant desires to include. Applicants are limited to four additional attachments.

Label Additional Attachments as:

- a. Attachment 15 – Two most recent Form 477 submitted to the FCC or equivalent
- b. Attachment 16 - Point and Polygon shapefiles, in.zip file form, showing proposed passings and project area
- c. Attachment 17 - For wireless applicants: shapefiles, in .zip file form, indicating RSSI projections in the application area
- d. Attachment 18 – XXXXXXXX
- e. Attachment 19 – XXXXXXXX
- f. Attachment 20 – XXXXXXXX

### Answer:

Attachment 18- Budget Narrative

### Attachments:

Funding Sources Table (Use template provided)

VATI24ATTACHMENT9FundingSources1214202325637.pdf

Prior Expended Match Form (use template provided)

VATI24ATTACHMENT11PriorExpendedMatchTable1214202325653.pdf

Passings Form (Use template provided)

VATI24ATTACHMENT4PassingForm1214202325710.pdf

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

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Documentation of RDOF awarded area in VATI project Area (Use template provided)

VATI24ATTACHMENT5RDOFAwardedAreasIncludedinVATI1214202325725.pdf

Map(s) of project area, including proposed infrastructure

VATI24ATTACHMENT1ProjectAreaMap1214202325317.pdf

Documentation of Federal Funding (CAF/ACAM/USDA/RDOF, etc...) in and/or near proposed project area.

VATI24ATTACHMENT2DocumentationofFederalFundingArea11214202325400.pdf

Documentation that proposed project area is unserved based on VATI criteria

VATI24ATTACHMENT3DocumentationUnservedAreasVATICriteria1214202325410.xlsx

Timeline/Project Management Plan

VATI24ATTACHMENT7Milestonetimeline1214202325427.pdf

MOU/MOA between applicant/co-applicant (can be in draft form)

VATI24ATTACHMENT8MOU1214202322411.pdf

Documentation of Supporting Cost Estimates

VATI24ATTACHMENT13DocumentationofSupportingCostestimates1214202325501.pdf

Letters of Support

Attachment14LettersofSupport12182023121803.pdf

Two most recent Form 477 submitted to the FCC or equivalent

Attachment15FCCBDCFilings1220220620231215202322415.pdf

Point and Polygon shapefiles, in.zip file form, showing proposed passings and project area

Attachment16PointandPolygonShapefiles1214202325526.zip

Optional

VATI24BUDGETINFORMATION1215202331434.pdf

# Application to DHCD Submitted through CAMS

Orange County, VA

Orange County FiberLync VATI FY24 Project

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Documentation of Match Funding

VATI24ATTACHMENT10DocumentationofMatchFunding1214202325553.pdf

Derivation of Cost/Project Budget (Use template provided)

VATI24ATTACHMENT12DerivationofCosts1214202325620.pdf

VATI 2024

Supplemental Application Question

Applicant: Orange County

Project Name:

The question below is question e. from the Commonwealth Priorities section of the 2024 Virginia Telecommunication Initiative (VATI) Guidelines. Please answer the question using this form and email to [VATI@dhcd.virginia.gov](mailto:VATI@dhcd.virginia.gov).

**Commonwealth Priorities**

20. Additional points will be awarded to proposed projects that reflect Commonwealth priorities. If applicable, describe the following:

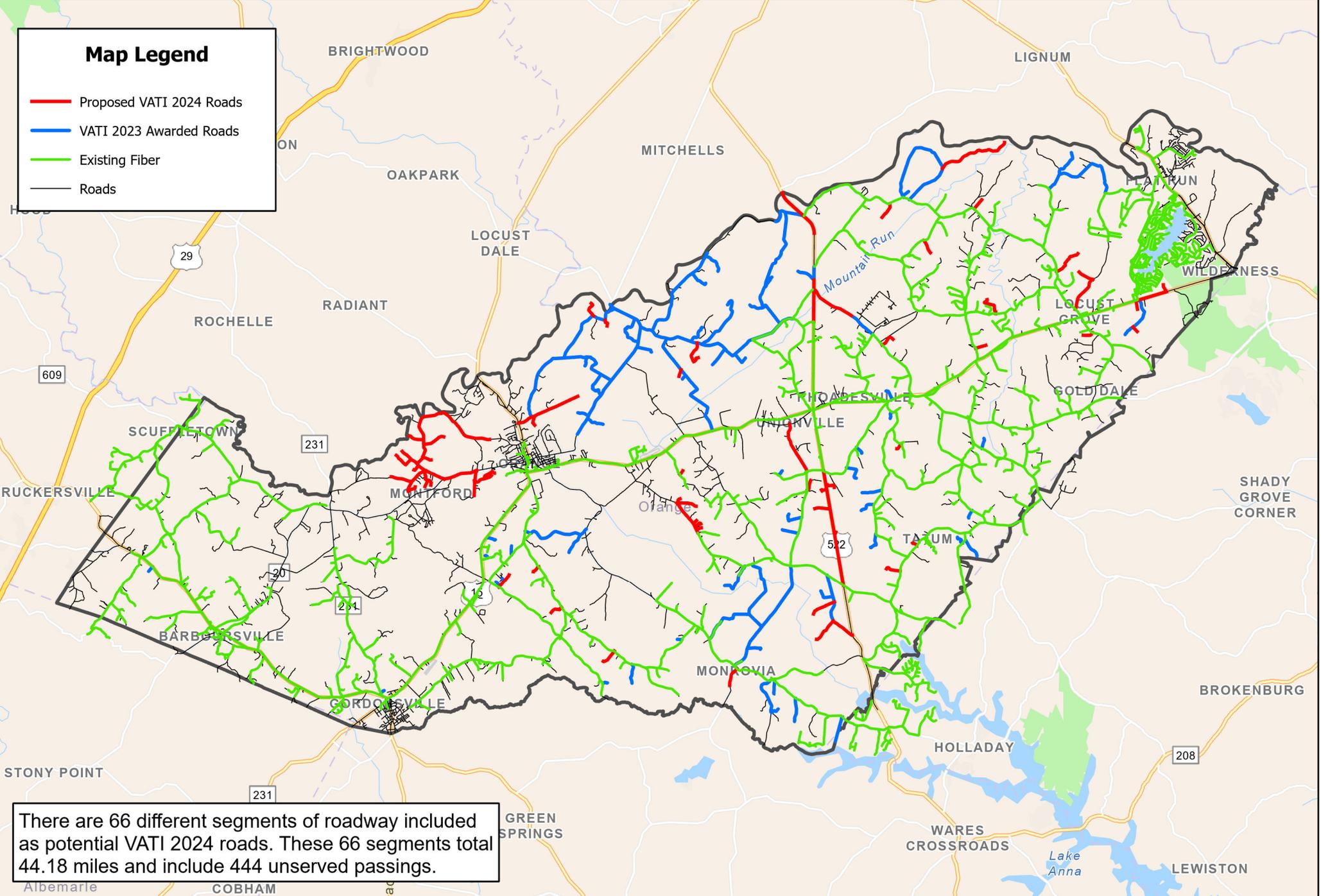
e. The co-applicant’s effort to mitigate costs and delays that may be associated with make-ready and other permitting requirements anticipated for network deployment.

e. FiberLync has confidence in its ability to complete the proposed project within an 18-month award period as specified in the VATI Guidelines and Criteria. FiberLync has a qualified team comprised of full-time staff as well as contractors, operating under multi-year contracts, to support implementation of the proposed network expansion. The timeline presented does not rely on the infrastructure, upgrades, or commitments of any outside partner or third party. For the proposed project, there is no “make-ready” or dependence on any infrastructure that is not owned by FiberLync as part of its fiber network.

For several years, FiberLync has been successful working with the Virginia Department of Transportation (VDOT) to obtain permits for underground installations in the VDOT right of way. Most of the fielding work for VDOT permit drawings is done by full-time FiberLync staff. Byers Engineering, and SourceOne Corporation were selected via previous competitive procurements and are currently providing engineering and design services to FiberLync. The combined capabilities of these firms ensures that all design and inspection resources needed are immediately available. Both Byers Engineering and Source One have extensive experience providing plans that meet VDOT permit requirements. The planning and preliminary engineering of public road segments, passings, and associated costs have already been developed as part of this grant application.

**Map Legend**

- Proposed VATI 2024 Roads
- VATI 2023 Awarded Roads
- Existing Fiber
- Roads



There are 66 different segments of roadway included as potential VATI 2024 roads. These 66 segments total 44.18 miles and include 444 unserved passings.



Orange County GIS

Public Safety Building  
11282 Government Center Dr  
Orange, VA 22960

# Proposed VATI 2024 Project Roads

COMMISSIONED JW  
DRAWN JHW  
DATE 12/05/23

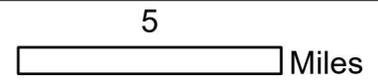
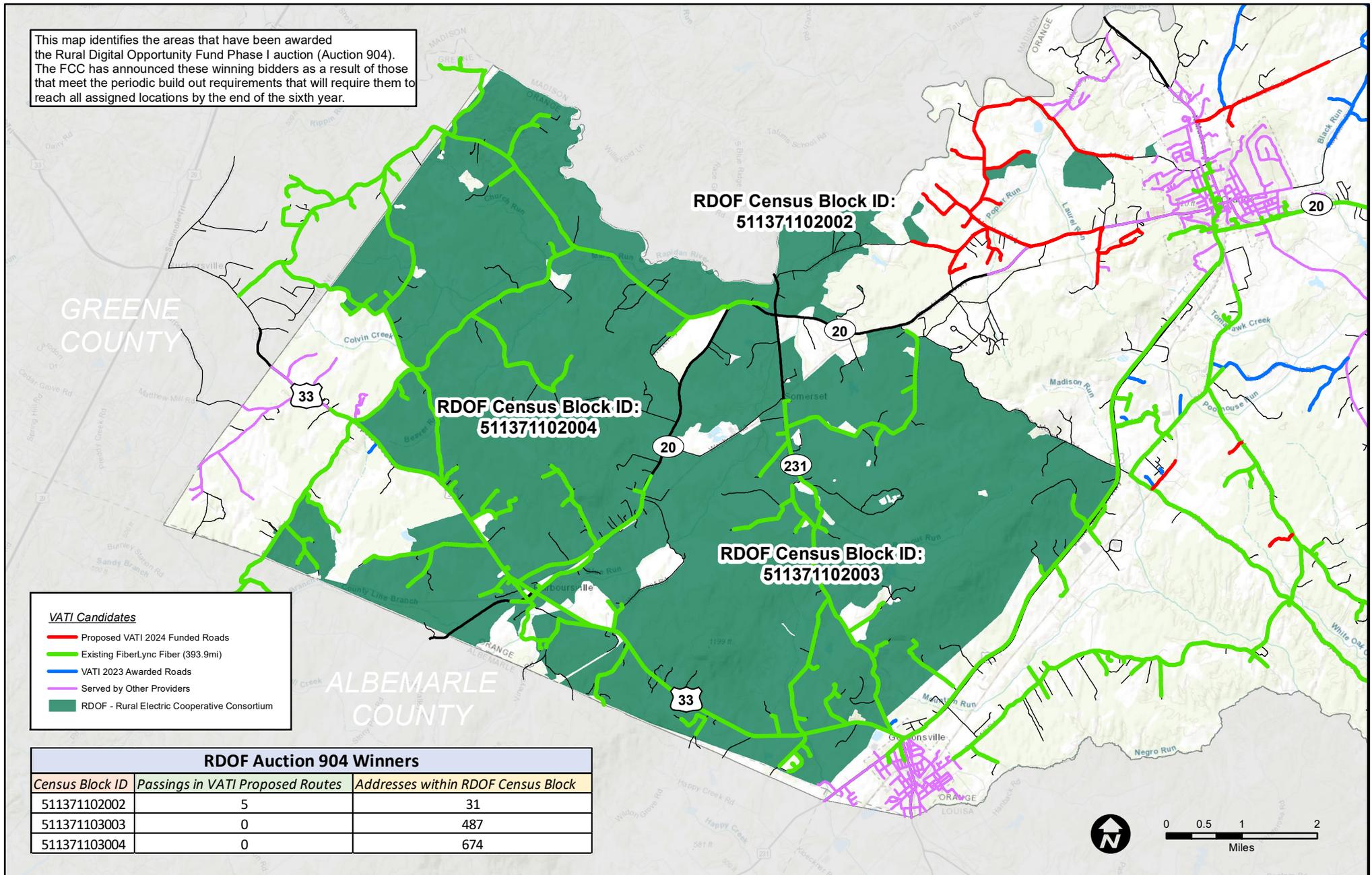


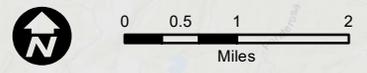
Figure:  
1

This map identifies the areas that have been awarded the Rural Digital Opportunity Fund Phase I auction (Auction 904). The FCC has announced these winning bidders as a result of those that meet the periodic build out requirements that will require them to reach all assigned locations by the end of the sixth year.



- VATI Candidates**
- Proposed VATI 2024 Funded Roads
  - Existing FiberLync Fiber (393.9mi)
  - VATI 2023 Awarded Roads
  - Served by Other Providers
  - RDOF - Rural Electric Cooperative Consortium

RDOF Auction 904 Winners		
Census Block ID	Passings in VATI Proposed Routes	Addresses within RDOF Census Block
511371102002	5	31
511371103003	0	487
511371103004	0	674




Orange County GIS

Public Safety Building  
11282 Government Center Dr  
Orange, VA 22960

# RDOF Awarded Areas in VATI Area

COMMISSIONED DRAWN DATE	JKW JHW 12/05/23	<b>Current Status - December 5, 2023</b>	Figure: 2
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STN	STS	Roadname	Route
BAYLOR	LN	BAYLOR LN	
BRIANS	CT	BRIANS CT	
BROADMOOR	LN	BROADMOOR LN	
CARTERS	LN	CARTERS LN	
CEDAR	LN	CEDAR LN	
COCKRILL FARM	LN	COCKRILL FARM LN	
CONSTITUTION	HWY	CONSTITUTION HWY (Flat Run Rd to William Randolph Dr)	20
CONSTITUTION	HWY	CONSTITUTION HWY (Greenwood Rd to Montford Rd)	20
EDDIES WALK	WAY	EDDIES WALK WAY	
FOUR GATE	LN	FOUR GATE LN	
FRAZIER	DR	FRAZIER DR	
GEN HAYS	LN	GEN HAYS LN	
GENTRYVILLE	RD	GENTRYVILLE RD	<Null>
GOVERNOR ALMOND	RD	GOVERNOR ALMOND RD (Zoar Rd to Gentryville Rd)	614
GRASTY	LN	GRASTY LN (Montvue Ln to 522)	649
GREENWOOD	RD	GREENWOOD RD	635
HEATH	LN	HEATH LN	
HOLLY	LN	HOLLY LN	
HOPEWELL	RD	HOPEWELL RD	747
HOUSEWORTH	LN	HOUSEWORTH LN	
JACKSONS QUARTERS	RD	JACKSONS QUARTERS RD	
JOHNSONTOWN	RD	JOHNSONTOWN RD	
KENSINGTON	WAY	KENSINGTON WAY	
KNEWSTEP	LN	KNEWSTEP LN	
LAFAYETTE	TRL	LAFAYETTE TRL	
LAHORE	RD	LAHORE RD (Gum Tree Rd to Lake Orange Rd)	629
LAKE ORANGE	RD	LAKE ORANGE RD	739
LARMOND	RD	LARMOND RD	717
LIBERTY MILLS	RD	LIBERTY MILLS RD (11013 to Montpelier Rd)	641
MADISON RUN	CT	MADISON RUN CT	642
MARQUIS	RD	MARQUIS RD (Monrovia Rd to Louisa County)	669
MARQUIS	RD	MARQUIS RD (Village Rd to Independence Rd)	669
MARYLAND	RD	MARYLAND RD	684
MCALEXANDER	RD	MCALEXANDER RD	
MEADOWS FARM	RD	MEADOWS FARM RD	
MOFFETT	LN	MOFFETT LN	
MONTEBELLO	RD	MONTEBELLO RD	
MONTFORD	LN	MONTFORD LN	
MONTFORD	RD	MONTFORD RD	616
MONTPELIER	RD	MONTPELIER RD (Montford Rd to Houseworth Ln)	693
MONTVUE	LN	MONTVUE LN	
OLD TOBACCO HOUSE	RD	OLD TOBACCO HOUSE RD	
PINE STAKE	RD	PINE STAKE RD (from 7320 PSR to Rt. 522)	621
POST OAK	LN	POST OAK LN	
QUANN FARM	DR	QUANN FARM DR	
ROSE HILL	DR	ROSE HILL DR	

RUSTY	DR	RUSTY DR	
SPICERS MILL	RD	SPICERS MILL RD (Montford Rd to 14038 Spicers Mill Rd)	633
STAIGE	LN	STAIGE LN	
TATUM	LN	TATUM LN	
VAN BUREN	RD	VAN BUREN RD	
WEDGE	DR	WEDGE DR	
WHITBROOK	LN	WHITBROOK LN	
WHITE OAK	DR	WHITE OAK DR	
WILLIAM RANDOLPH	DR	WILLIAM RANDOLPH DR	
WILLISTOWN	LN	WILLISTOWN LN	
WILTSHIRE	RD	WILTSHIRE RD	
WINDSOR	RD	WINDSOR RD	
WOLDS	LN	WOLDS LN	
WOODHAVEN	CT	WOODHAVEN CT	
WOODLANDS	DR	WOODLANDS DR	
WOOLFOLK	LN	WOOLFOLK LN	
ZACHARY TAYLOR	HWY	ZACHARY TAYLOR HWY (4222 to 4536)	522
ZACHARY TAYLOR	HWY	ZACHARY TAYLOR HWY (from Independence Rd to Lahore Rd)	522
ZACHARY TAYLOR	HWY	ZACHARY TAYLOR HWY (from Racoon Ford Rd to 3292 ZTH)	522
ZACHARY TAYLOR	HWY	ZACHARY TAYLOR HWY (Transco to Church Hill Rd)	522

Community	Functional	TOTAL Passings	Xfinity Reported Addresses
Orange County	Local/Unclassified	3	1
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	5	0
Orange County	Local/Unclassified	6	0
Orange County	Local/Unclassified	3	0
Orange County	Local/Unclassified	2	0
Orange County	Minor Arterial	19	0
Orange County	Major Collector	21	13
Orange County	Local/Unclassified	6	0
Orange County	Local/Unclassified	13	0
Orange County	Local/Unclassified	3	2
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	7	0
Orange County	Local/Unclassified	7	0
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	16	6
Orange County	Local/Unclassified	5	3
Orange County	Local/Unclassified	2	0
Orange County	Local/Unclassified	9	0
Orange County	Local/Unclassified	2	0
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	9	0
Orange County	Local/Unclassified	2	0
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	4	0
Orange County	Major Collector	17	15
Orange County	Local/Unclassified	15	6
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	7	2
Orange County	Local/Unclassified	13	0
Orange County	Major Collector	7	0
Orange County	Local/Unclassified	46	32
Orange County	Local/Unclassified	3	0
Orange County	Local/Unclassified	8	5
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	6	0
Orange County	Local/Unclassified	3	0
Orange County	Local/Unclassified	44	12
Orange County	Local/Unclassified	20	18
Orange County	Local/Unclassified	7	0
Orange County	Local/Unclassified	2	0
Orange County	Major Collector	12	0
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	4	0

Orange County	Local/Unclassified	2	0
Town of Orange	Major Collector	46	13
Orange County	Local/Unclassified	7	4
Orange County	Local/Unclassified	4	0
Rolling Acres	Local/Unclassified	14	0
Orange County	Local/Unclassified	3	0
Orange County	Local/Unclassified	3	0
Orange County	Local/Unclassified	7	0
Orange County	Local/Unclassified	3	0
Orange County	Local/Unclassified	16	0
Orange County	Local/Unclassified	3	0
Orange County	Local/Unclassified	7	0
Orange County	Local/Unclassified	4	0
Orange County	Local/Unclassified	4	1
Orange County	Local/Unclassified	12	0
Orange County	Local/Unclassified	3	0
Orange County	Minor Arterial	7	0
Orange County	Minor Arterial	15	0
Orange County	Minor Arterial	8	0
Orange County	Minor Arterial	10	0
		<b>576</b>	<b>133</b>



23

+3 BEADs

2 0.220339  
**33** 3.85975  
3 0.12922  
4 0.17212  
14 0.342777  
3 0.203881  
3 0.463584  
7 0.311752  
3 0.225755  
16 0.549723  
3 0.183785  
7 2.181987  
4 0.250903  
3 0.147671  
12 0.386199  
3 0.741069  
7 0.583729  
15 3.438018  
8 0.956651  
10 1.234322  
**444 44.18179**

**Type**

Comcast Overbuild  
Rural Unserved  
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FCC	BEADs	13358	<Null>	<Null>	<Null>
FCC	BEADs	13046	<Null>	<Null>	<Null>
FCC	BEADs	11127	<Null>	<Null>	<Null>
FCC	BEADs	11146	<Null>	<Null>	<Null>
FCC	BEADs	11157	<Null>	<Null>	<Null>
FCC	BEADs	11200	<Null>	<Null>	<Null>
FCC	BEADs	11302	<Null>	<Null>	<Null>
FCC	BEADs	11302	<Null>	<Null>	<Null>
FCC	BEADs	11407	<Null>	<Null>	<Null>
FCC	BEADs	11474	<Null>	<Null>	<Null>
FCC	BEADs	11474	<Null>	<Null>	<Null>
FCC	BEADs	11601	<Null>	<Null>	<Null>
FCC	BEADs	12210	<Null>	<Null>	<Null>

Street Name	Street Type	Street Suffix	Full Street	Full Address	Place Name	Jurisdiction
WILLIAM R DR	<Null>		WILLIAM R	6182 WILLIAM RANDOLPH DR	<Null>	51137
WILLIAM R DR	<Null>		WILLIAM R	6204 WILLIAM RANDOLPH DR	<Null>	51137
WILLIAM R DR	<Null>		WILLIAM R	6261 WILLIAM RANDOLPH DR	<Null>	51137
CONSTITU HWY	<Null>		CONSTITU	35047 CONSTITUTION HWY	<Null>	51137
CONSTITU HWY	<Null>		CONSTITU	35141 CONSTITUTION HWY	<Null>	51137
CONSTITU HWY	<Null>		CONSTITU	34461 CONSTITUTION HWY	<Null>	51137
CONSTITU HWY	<Null>		CONSTITU	34493 CONSTITUTION HWY	<Null>	51137
CONSTITU HWY	<Null>		CONSTITU	34973 CONSTITUTION HWY	<Null>	51137
CONSTITU HWY	<Null>		CONSTITU	34991 CONSTITUTION HWY	<Null>	51137
CONSTITU HWY	<Null>		CONSTITU	34467 CONSTITUTION HWY	<Null>	51137
CONSTITU HWY	<Null>		CONSTITU	34477 CONSTITUTION HWY	<Null>	51137
CONSTITU HWY	<Null>		CONSTITU	34481 CONSTITUTION HWY	<Null>	51137
BAYLOR LN	<Null>		BAYLOR LN	12134 BAYLOR LN		51137
BAYLOR LN	<Null>		BAYLOR LN	12145 BAYLOR LN		51137
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MONTPELI RD	<Null>		MONTPELI	12160 MONTPELIER RD	<Null>	51137
SPICERS M RD	<Null>		SPICERS M	14038 SPICERS MILL RD	<Null>	51137
SPICERS M RD	<Null>		SPICERS M	13800 SPICERS MILL RD	<Null>	51137
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GRASTY LN	<Null>		GRASTY LN	17024 GRASTY LN	<Null>	51137
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MARQUIS RD	<Null>		MARQUIS	18308 MARQUIS RD	<Null>	51137
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MARQUIS RD	<Null>		MARQUIS	18544 MARQUIS RD	<Null>	51137
MARQUIS RD	<Null>		MARQUIS	18485 MARQUIS RD	<Null>	51137
FOUR GATE LN	<Null>		FOUR GATE	17322 FOUR GATE LN	<Null>	51137
FOUR GATE LN	<Null>		FOUR GATE	17320 FOUR GATE LN	<Null>	51137
FOUR GATE LN	<Null>		FOUR GATE	17527 FOUR GATE LN	<Null>	51137
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Jurisdiction	Emergency	Public Safe	MSAG	Con	USNG	Coord	Latitude	Longitude	Description	Location	Capture M
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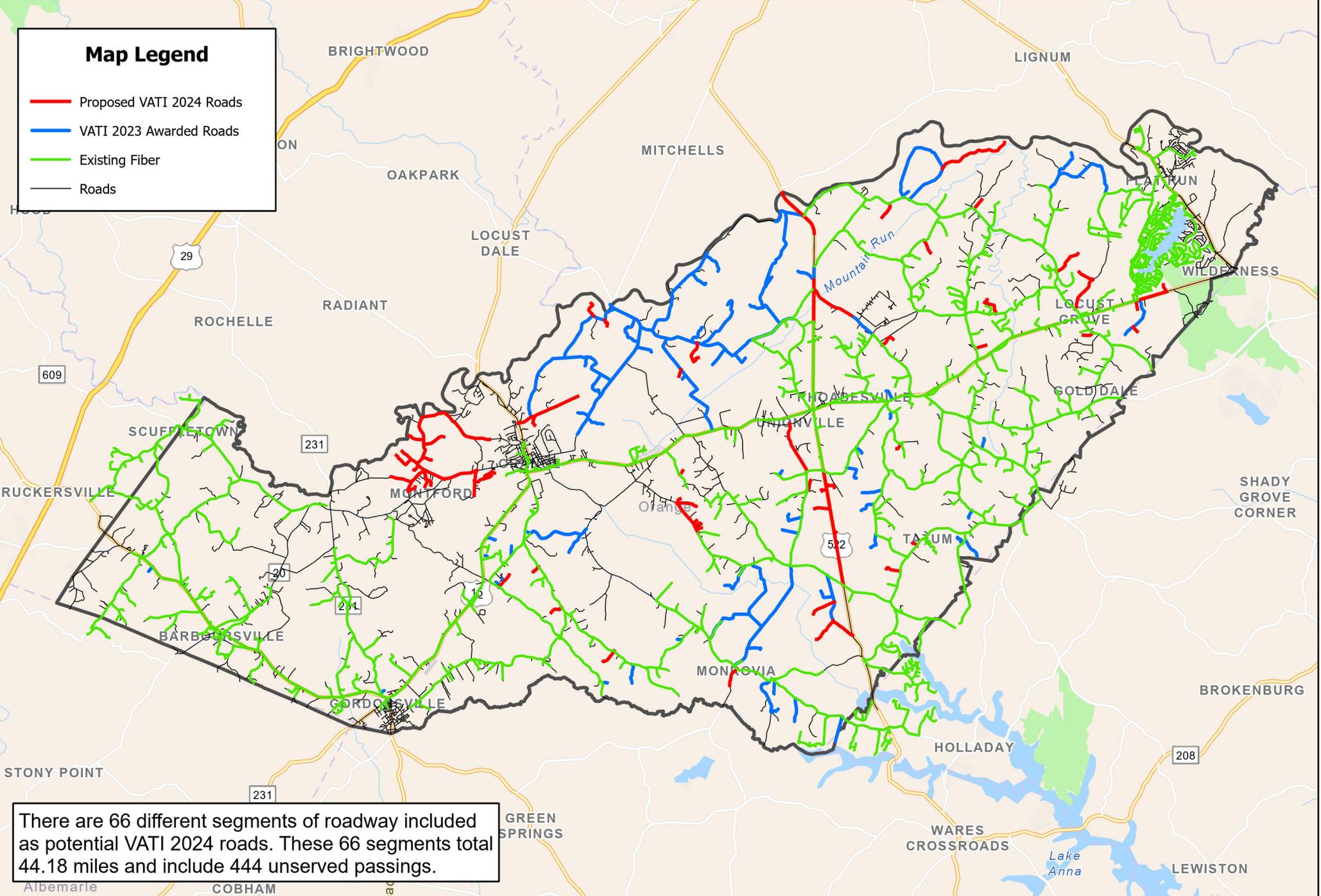
**ATTACHMENT 4**  
**2024 Virginia Telecommunication Initiative (VATI)**  
**Passing Form**

	Total Number of Passings in the Project Area <sup>1</sup>	Passings in the Project Area, without Special Construction Costs Required <sup>2</sup>	Passings with Special Construction Costs budgeted in the Application <sup>3</sup>	Number of Passings with Speeds at 25/3 or below in Project Area <sup>4</sup>
<b>Residential</b>	442	442	0	442
<b>Businesses (non-home based)</b>	0	0	0	0
<b>Businesses (home-based)</b>	0	0	0	0
<b>Community Anchors</b>	2	2	0	2
<b>Non-residential</b>	0	0	0	0
<b>Total</b>	444	444	0	444

**Note:** The Total Number of Passings **MUST** be equal to the Residential, Business (non-home based), Non-residential and Community Anchors sum.

**Map Legend**

- Proposed VATI 2024 Roads
- VATI 2023 Awarded Roads
- Existing Fiber
- Roads



There are 66 different segments of roadway included as potential VATI 2024 roads. These 66 segments total 44.18 miles and include 444 unserved passings.



Orange County GIS

Public Safety Building  
11282 Government Center Dr  
Orange, VA 22960

# Proposed VATI 2024 Project Roads

COMMISSIONED JW  
DRAWN JHW  
DATE 12/05/23

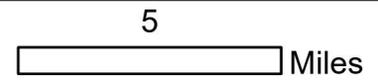


Figure:  
1

**VATI 24 Attachment 7- TIMELINE PROJECT MANAGEMENT PLAN**

<b>Project Name:</b>		ORANGE COUNTY FIBERLYNC VATI 24 PROJECT				<b>Project Schedule:</b>			
<b>Grantee Name:</b>		ORANGE COUNTY, VA				<b>Project Deliverables: Passings   Fiber Miles</b>		\$444	45.8
Milestones	Metric Unit (Measurement of progress)	Number of Total Units	Start Date	Days to complete	End Date	Contribution to total project completion	Milestone Progress in Metric	Milestone Progress in Percentage	% Contribution to the project
Prior Expenditure Match: Design, Permits, Fiber Mainline Materials and Labor, and Nodes	Value/Cost	2,455,593	9/21/2022	760	10/20/2024	46.4%	\$2,455,593	100.0%	46.4%
Final Engineering	Road Miles	31	5/1/2024	90	7/30/2024	2.6%	\$139,968	0.0%	0.0%
VDOT Permit Issuance	Road Segments	26	6/1/2024	90	8/30/2024	0.0%	\$0	0.0%	0.0%
Private Road Easements	Road Segments	40	5/1/2024	165	10/13/2024	0.0%	\$0	0.0%	0.0%
Inventory Assignment	Value/Cost	710,941	9/1/2024	165	2/13/2025	13.4%	\$710,941	0.0%	0.0%
Outside Plant Fiber Build Labor	Miles	44.2	9/15/2024	510	2/7/2026	32.5%	\$1,719,074	0.0%	0.0%
Test and Turn Up/Released to Sales	Count	436	9/1/2024	540	2/23/2026	5.1%	\$268,620	0.0%	0.0%
						<b>100.00000%</b>	<b>\$5,294,196</b>		<b>46.4%</b>

**Memorandum of Understanding**

**Between**

**ORANGE COUNTY**

**And**

**Orange County Broadband Authority**

This Memorandum of Understanding (MOU) is made and entered into, effective this [Date] (Effective Date) by and between Orange County, Virginia located at 112 W. Main Street, Orange, Virginia; and Orange County Broadband Authority (FiberLync) located at 323 N Madison Road, Suite C, Orange, Virginia.

**WHEREAS** Orange County, Virginia, and FiberLync desire to cooperate as co-applicants for the Virginia Telecommunication Initiative (VATI) grant, referred to herein as the Orange County Broadband Network Expansion.

**NOW, THEREFORE**, in recognition of the mutual interests and desires, Orange County and FiberLync hereby express the desire to agree to the following:

**INTENT**, Orange County and FiberLync will collaborate as co-applicants on a VATI grant to support the building of fiber in the area identified on a map attached hereto as Exhibit A and incorporated by reference herein.

Upon the grant award, Orange County intends to function as the conduit of funds for the Orange County Broadband Network Expansion. FiberLync will build and solely own the fiber network, provide the labor and materials necessary, service the customer base, and maintain the fiber network for the Orange County Broadband Network Expansion.

This MOU is not intended to create a binding contractual relationship between Orange County and FiberLync. Orange County and FiberLync agree that it would be in the best interest to negotiate a binding agreement should a grant for the Orange County Broadband Network Expansion be awarded to Orange County by VATI.

**EXPIRATION**, this MOU expires upon the earlier occurrence of (I) two (2) years from the Effective Date above; (II) execution by Orange County and FiberLync of a mutually agreed upon and fully negotiated binding agreement; (III) an official announcement by VATI that the grant opportunity has been canceled; or (IV) Orange County, Virginia does not receive a grant award from VATI.

**ENTIRE AGREEMENT**, the foregoing paragraphs and references contain the entire MOU between Orange County and FiberLync, and supersedes any previous understandings, commitments, or agreements with respect to Orange County Broadband Network Expansion referenced herein. Neither this MOU, or any single portion thereof, shall be deemed binding upon Orange County and FiberLync, unless and until incorporated into a binding agreement is properly executed by representatives of both Orange County and FiberLync each acting within the scope of the property authorized delegation of authority. Notwithstanding the foregoing, the representatives of Orange County and FiberLync executing this document warrant by their signatures that they will do so in good faith and diligence to achieve the intent manifested herein.

Orange County and FiberLync have caused this MOU to be executed by their authorized representative as set forth on the following page.

*Signatures Appear on the next page*

*The remainder of this page is intentionally blank*

**Orange County**

By: \_\_\_\_\_

Name: Theodore L. Voorhees

Title: County Administrator

Date:

**Orange County Broadband Authority (FiberLync)**

By: \_\_\_\_\_

Name: James K. White

Title: Board Chairman and CEO

Date:

## Exhibit A

### VATI 24 ATTACHMENT 9-FUNDING SOURCES

SOURCE	AMOUNT	PERCENTAGE	STATUS
REQUESTED VATI	\$2,138,416	40.4%	PENDING
ORANGE COUNTY PREVIOUS MATCH (Covid/ARPA/General Funds)	\$1,957,319	37.0%	EXPENDED
FIBERLYNC PREVIOUS MATCH	\$498,274	9.4%	EXPENDED
FIBERLYNC NEW MATCH	\$700,187	13.2%	CASH
TOTAL	\$5,294,196	100%	

**INSURANCE INTERNAL SERVICE FUND**

**Revenues:**

Contributions from Other Funds \$ 11,641,306

**Total Revenues** **\$ 11,641,306**

**Expenditures:**

Health Claims and Administrative Expenses \$ 11,529,867

Transfer to Other Funds 111,439

**Total Expenditures** **\$ 11,641,306**

**Grand Total Expenditures** **\$ 198,245,558**

**Less Transfers** **(54,786,726)**

**Total Consolidated Budget** **\$ 143,458,832**

RE: ADOPTION OF THE FY24-FY28 CAPITAL IMPROVEMENTS PLAN

Amanda Amos, Contract and Procurement Specialist, explained that the Capital Improvements Plan for FY2024-FY2028 had been presented for review and discussion at the Regular Meeting on April 11, 2023. She indicated that, at this time, it would be appropriate for the Board to adopt said Capital Improvements Plan.

Discussion ensued among the Board regarding: appreciation to County staff for submitting realistic requests for capital improvements.

On the motion of Mr. Frame, seconded by Mr. White, which carried by a roll call vote of 5-0, the Board adopted the FY2024-FY2028 Capital Improvements Plan, as presented.

Ayes: Johnson, White, Marshall, Crozier, Frame. Nays: None.

RE: DEPARTMENT DIRECTOR / CONSTITUTIONAL OFFICER REPORTS

There were no Department Director or Constitutional Officer Reports at this time.

RE: COUNTY ATTORNEY'S REPORT

The County Attorney had nothing to report on at this time.

RE: COUNTY ADMINISTRATOR'S REPORT

The County Administrator had nothing to report on at this time.

RE: BOARD COMMENT

There was no Board Comment at this time.

RE: INFORMATIONAL ITEMS

The Board received the following correspondence for its information:

- CSA Monthly Report
- Economic Development Quarterly Report

## Introductory Memo

**TO:** Orange County Board of Supervisors

**FROM:** Amanda Amos, Contract & Procurement Specialist 

**THROUGH:** Theodore L Voorhees, County Administrator

**SUBJECT:** Adoption of the FY2023-FY2027 Capital Improvements Plan (CIP)

### Background

As part of the Capital Improvements Plan (CIP) development process, Constitutional Officers and Department Directors were asked to submit new capital project requests and to provide updated information for projects submitted in previous years. Staff worked closely with Department Directors, Constitutional Officers, and School personnel to assemble a draft plan that reflected the objectives of the Comprehensive Plan, while providing accurate funding sources and reasonable project implementation timelines.

### Discussion

Following is the summary version of the Draft FY2023-FY2027 Capital Improvements Plan (CIP). The FY2023 requests include debt payments and projects that align with the recommended budget, continues use of the Fire & EMS Levy Fund, as appropriate, and is consistent with the Board's Financial Policies. Overall, nine (9) first year requests are included in the proposed plan:

<b>Project</b>	<b>Cost</b>	<b>Funding Source</b>
Expansion of Broadband Network	\$3,000,000	General Fund
AmpliFund Software	\$26,000	General Fund
Opticom for Rt 20 & Rt 3; Rt 20 & Rt 15	\$35,000	Fire & EMS Levy Fund
Bi-Directional Amplifier	\$35,000	General Fund
VOIP Phone Replacement	\$75,996	General Fund
EOC VOIP Phone Replacement	\$25,313	General Fund
EMD Police Protocols	\$125,000	General Fund
Concrete Pad-Barboursville Collection Site	\$20,000	General Fund
Collection Site Security Features	\$64,670	General Fund

### Financial Impact

The first year of the proposed CIP aligns with the FY2023 recommended budget. All subsequent years are for planning purposes only and do not commit the Board to any financial obligations.

**ATTACHMENT 11-PRIOR EXPENDED MATCH TABLE- VATI 24**

Expense Incurred By:	Source:	Amount:	Brief Description:	How relates to VATI project?
Orange County	Covid/ARPA/General Funds	\$1,957,319	Fiber Construction, Labor, Materials, Permits	Built fiber routes that will be used to connect proposed VATI routes to FiberLync network
FiberLync	Operating Revenue	\$498,274	Fiber Construction, Labor, Materials, Permits, Node Sites	Built fiber routes that will be used to connect proposed VATI routes to FiberLync network

**TOTAL EXPENDED= \$2,455,593**

## VATI 24 ATTACHMENT 12- DERIVATION OF COSTS

### VATI 24 ATTACHMENT 12- Derivation of Cost

<b>MATERIALS</b>	<b>UNIT OF MEASURE</b>	<b>UNITS</b>	<b>UNIT COSTS</b>	<b>PROJECT COST</b>
Conduit 1 1/2 inch	feet	191,382	\$0.8200	\$156,933
Fiber 48 Count	feet	76,553	\$0.6188	\$47,371
Fiber 24 Count	feet	114,829	\$0.3907	\$44,864
Fiber 6 Count	feet	78,408	\$0.2500	\$19,602
Handholes	count	425	\$750.00	\$318,398
POTs	count	216	\$20.25	\$4,374
OTEs	count	425	\$265.45	\$112,692
Ground Rods	count	425	\$15.80	\$6,708
<b>TOTAL MATERIALS</b>				<b>\$710,941</b>

<b>LABOR</b>	<b>UNIT OF MEASURE</b>	<b>UNITS</b>	<b>UNIT COSTS</b>	<b>PROJECT COST</b>
Trenching/Plowing	feet	162,675	\$4.20	\$683,234
Pull Fiber thru Duct	feet	220,089	\$0.75	\$165,067
Direct Bury Fiber	feet	78,408	\$1.95	\$152,896
Boring	feet	38,276	\$9.60	\$367,454
Placing Handholes	count	425	\$275.00	\$116,746
Placing POTs	count	216	\$50.00	\$10,800
Placing Ground Rods	count	425	\$25.00	\$10,613
Splicing	splicing	425	\$500.00	\$212,265
<b>TOTAL LABOR</b>				<b>\$1,719,074</b>
<b>TOTAL PROJECT</b>				<b>\$2,430,016</b>





**INVOICE No.** **WUSTC23IND00716**

**Remit to:**  
Walker  
PO BOX 1029  
  
Welcome, NC 27374-1029  
United States of America

**Ship to:**  
ORANGE COUNTY BROADBAND  
315 WAUGH BLVD  
FIBERLYNC WAREHOUSE  
ORANGE, VA 22960-1861  
United States of America

**Customer PO :** 3495

**Bill to:**  
ORANGE COUNTY BROADBAND AUTHORITY  
323 N MADISON RD STE C  
  
ORANGE, VA 22960-1100  
United States of America

<b>Invoice Date</b>	<b>Client Code</b>	<b>Incoterm</b>
02/13/2023	W0134891	
<b>Due Date</b>	<b>Sales Order</b>	<b>Pmt terms</b>
03/15/2023	S010759066	Net 30 Days

	Product	Part Num.	Description	Delivery number	Quantity	Net price tax excluded	Amount	Tax (%)
1	D15005AORNN2 NSTS		1.5 IN SDR 13.5 ORANGE 1130 TA	NCLC123SDH00002291	54,000.00 EA	\$0.8200	\$44,280.00	0.0
2	D20005AORNN2 NSTS		2IN DSR 13.5 ORANGE 1130 TAPE	NCLC123SDH00002291	4,000.00 EA	\$1.2500	\$5,000.00	0.0

Tax basis	Rate	Tax amount

<b>AMOUNT</b>	<b>\$ 49,280.00</b>
Expense/Discount	\$ 0.00
<b>Outbound Freight Cost</b>	<b>\$0.00</b>
<b>SUB-TOTAL</b>	<b>\$ 49,280.00</b>
SALES TAX	\$ 0.00
<b>TOTAL AMOUNT</b>	<b>\$ 49,280.00</b>

For billing inquiries contact:

Logan Kepley  
Email - Logan.Kepley@walkerfirst.com  
or call 800-472-1746

CL# 743

Invoice # IN01074563



Invoice Date: October 20, 2022  
Customer Number: W0134891  
Order Number: S010754210  
PO Number: 3474 / 102  
Reference #:   
Original Invoice: IN01074563  
Prior Adjustment:   
Payment Terms: Net 30  
Due Date: November 19, 2022

**Please Remit To:**  
Walker and Associates Inc.  
Dept 720078  
PO Box 1335  
Charlotte, NC 28201-1335  
USA

**Sold To:**  
ORANGE COUNTY BROADBAND AUTHORITY  
323 NORTH MADISON RD  
SUITE C  
ORANGE VA 22960  
USA

TOTAL DUE: \$16,621.00

LINE NO	PART NO.	WAREHOUSE	QTY	PRICE	EXTENDED PRICE
2	Walker Part #: 8108200/DB Mfg Part #: O-006-DF-HY-F06NS/8W006/1X24AWG Description: HYBRID FIBER +TONE WIRE FLATDR	NC	60,484	\$0.25EA	\$15,121.00

**Shipped To:**  
ORANGE COUNTY BROADBAND  
315 WAUGH BLVD  
FIBERLYNC WAREHOUSE  
540-360-0585  
ORANGE, VA 22960

**Bill Notes:**  
PO 3474  
Attn Ashley Bosford  
540-360-0585

3003 - OC 2023  
188017

101004

For billing inquiries contact:  
Logan Kepley  
logan.kepley@walkerfirst.com  
or call: 800-472-1746

Subtotal: \$15,121.00  
Orange County Tax 1%: \$0.00  
Shipping and Handling: \$1,500.00  
Virginia State Tax 4.3%: \$0.00

TOTAL DUE: \$16,621.00





Invoice # IN01077321

Invoice Date: November 14, 2022  
Customer Number: W0134891  
Order Number: S010757637  
PO Number: ~~3495~~ 124  
Reference #:  
Original Invoice: IN01077321  
Prior Adjustment:  
Payment Terms: Net 30  
Due Date: December 14, 2022

**Please Remit To:**

Walker and Associates Inc.  
Dept 720078  
PO Box 1335  
Charlotte, NC 28201-1335  
USA

*Claim 788*

**Sold To:**

ORANGE COUNTY BROADBAND AUTHORITY  
323 NORTH MADISON RD  
SUITE C  
ORANGE VA 22960  
USA

TOTAL DUE: \$93,561.74

LINE NO	PART NO.	WAREHOUSE	QTY	PRICE	EXTENDED PRICE
1	Walker Part #: 8107298/DB Mfg Part #: D-024-LA-8W-F12NS Description: 24F SNGL JKT/ARMR GEL-FREE SM	NC	229,490	\$0.3907EA	\$89,661.74

**Shipped To:**

ORANGE COUNTY BROADBAND  
315 WAUGH BLVD  
FIBERLYNC WAREHOUSE  
540-360-0585  
ORANGE, VA 22960

**Bill Notes:**

PO 3495  
Attn Ashley Bosford  
540-360-0585

*3004/188018*

*101004 ✓*

For billing inquiries contact:  
Logan Kepley  
logan.kepley@walkerfirst.com  
or call: 800-472-1746

Subtotal: \$89,661.74  
Orange County Tax 1%: \$0.00  
Shipping and Handling: \$3,900.00  
Virginia State Tax 4.3%: \$0.00

TOTAL DUE: \$93,561.74



**INVOICE No.** **WUSTC23INV01822**

**Remit to:**  
Walker  
PO BOX 1029  
  
Welcome, NC 27374-1029  
United States of America

**Ship to:**  
ORANGE COUNTY BROADBAND  
315 WAUGH BLVD  
FIBERLYNC WAREHOUSE  
ORANGE, VA 22960-1861  
United States of America

**Customer PO :** 3495

**Bill to:**  
ORANGE COUNTY BROADBAND AUTHORITY  
323 N MADISON RD STE C  
  
ORANGE, VA 22960-1100  
United States of America

<b>Invoice Date</b>	<b>Client Code</b>	<b>Incoterm</b>
02/15/2023	W0134891	
<b>Due Date</b>	<b>Sales Order</b>	<b>Pmt terms</b>
03/17/2023	S010755247	Net 30 Days

	Product	Part Num.	Description	Delivery number	Quantity	Net price tax excluded	Amount	Tax (%)
19	8107300/DB		48F SNGL JKT/ARMR GEL-FREE SM	NCLC123SDH00002762	39,976.00 FT	\$0.6188	\$24,737.15	0.0

Tax basis	Rate	Tax amount

<b>AMOUNT</b>	<b>\$ 24,737.15</b>
Expense/Discount	\$ 0.00
<b>Outbound Freight Cost</b>	<b>\$0.00</b>
<b>SUB-TOTAL</b>	<b>\$ 24,737.15</b>
SALES TAX	\$ 0.00
<b>TOTAL AMOUNT</b>	<b>\$ 24,737.15</b>

For billing inquiries contact:

Logan Kepley  
Email - Logan.Kepley@walkerfirst.com  
or call 800-472-1746



**INVOICE** N: WUSTC23IND00291

**Bill from:**  
 WLK  
 7129 OLD US HIGHWAY 52  
  
 NC 27295 LEXINGTON  
 United States of America  
**Ship to:**  
 ORANGE COUNTY BROADBAND AUTHORITY  
 FIBERLYNC WAREHOUSE  
 ORANGE COUNTY BROADBAND  
 VA ORANGE  
 United States of America  
**Customer PO : 207**

**Bill to:**  
**ORANGE COUNTY BROADBAND AUTHORITY**  
 323 N MADISON RD STE C  
  
 VA ORANGE  
 United States of America

Invoice Date	Client Code	Incoterm
01/25/2023	W0134891	

	Product	Part Num.	Description	Delivery number	Quantity	Net price tax excluded	Amount	Tax (%)
1	JD1000SGL-X1-SWBX3		10IN FLOWERPOT BLACK BOTTOM GR	NCLC123SDH0000063 2	600.00 EA	\$20.2500	\$12,150.00	0.0

Tax basis	Rate	Tax amount

<b>AMOUNT</b>	<b>\$ 12,150.00</b>
Expense/Discount	\$ 0.00
<b>Outbound Freight Cost</b>	<b>\$0.00</b>
<b>SUB-TOTAL</b>	<b>\$ 12,150.00</b>
SALES TAX	\$ 0.00
<b>TOTAL AMOUNT</b>	<b>\$ 12,150.00</b>

**Payment terms**

Net 30 Days

**Open item** 02/24/2023

**Attachment 14**

**Letters of Support**

# SENATE OF VIRGINIA

BRYCE E. REEVES  
17TH SENATORIAL DISTRICT  
POST OFFICE BOX 7021  
FREDERICKSBURG, VIRGINIA 22404



Tamarah Holmes, Ph.D.  
Director  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and  
FiberLync

Dr. Holmes,

I am writing to convey my support of the application submitted by FiberLync (Orange County Broadband Authority) in partnership with Orange County. This funding will allow installation of a Fiber to the Premise (FTTP) network to provide broadband service in the remaining unserved areas of Orange County. In the project area that consists of approximately 400 to 500 currently unserved homes will have access to fiber broadband service. FiberLync has constructed 350 miles of fiber so far to reach these unserved areas of Orange County and surrounding counties.

As I understand it, the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on telecommunications infrastructure. This project is essential to our community by providing access to healthcare via telemedicine, increased educational opportunities through distance learning, provide opportunity for work at home employees, and encouraging an entrepreneurial economy where existing and start-up home-based and small businesses can compete globally.

As a resident of Orange County myself, I know on a personal level just how important this project is to the community. I would ask that you give serious consideration to their application, and to please contact me should you need personal testimony.

Yours in service,

A handwritten signature in black ink, appearing to read 'Bryce E. Reeves'.

Bryce E. Reeves  
Senator  
17th Senatorial District of VA  
(540) 645-8440

# United States Senate

WASHINGTON, DC 20510-4606

December 5, 2023

The Honorable Bryan Horn  
Director  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, VA 23219-2430

Dear Director Horn,

I write today in support of Orange County Broadband Authority's (FiberLync) grant proposal to the Virginia Department of Housing and Community Development's (DHCD) Virginia Telecommunications Initiative (VATI) to assist with the installation of a Fiber to the Premise (FTTP) network in unserved areas of Orange County.

Broadband is a necessity in our world today. For too many Americans, particularly in rural communities, lack of access to affordable, high-speed internet is the barrier to being able to connect with health care providers online, participate in distance learning, or work from home. I understand that FiberLync has constructed 350 miles of fiber thus far to reach unserved areas of Orange County and surrounding counties. This project will build on those efforts to provide fiber broadband service to approximately 400 to 500 currently unserved homes. The improvements that this project entails would increase educational opportunities and economic growth in the area. If awarded, these funds will provide the citizens of Orange County access to broadband services equal to citizens in larger cities and more populated areas.

I ask that you give this proposal every appropriate consideration. To the extent possible, please continue to update my office on the status of this grant by emailing [GrantSupport\\_Warner@warner.senate.gov](mailto:GrantSupport_Warner@warner.senate.gov).

Thank you for your service on behalf of my constituents.

Sincerely,



MARK R. WARNER  
United States Senator

MRW/aw

180 WEST MAIN STREET  
ABINGDON, VA 24210  
PHONE: (276) 628-8158

101 WEST MAIN STREET  
SUITE 7771  
NORFOLK, VA 23510  
PHONE: (757) 441-3079

919 EAST MAIN STREET  
SUITE 630  
RICHMOND, VA 23219  
PHONE: (804) 775-2314

120 LOCK AVENUE, SW  
SUITE 108  
ROANOKE, VA 24011  
PHONE: (540) 857-2676

8150 LEEBING PIKE  
SUITE 700  
VIENNA, VA 22182  
PHONE: (703) 442-0670

December 1, 2023

Dear Director Holmes,

I am writing to request you provide full and fair consideration of the application submitted by FiberLync (Orange County Broadband Authority) and Orange County for the Virginia Telecommunications Initiative (VATI) funding opportunity as awarded by the Virginia Department of Housing and Community Development.

As I understand it, the purpose of this program is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on telecommunications infrastructure.

If selected, FiberLync says it will build upon its 2023 VATI funding award with installation of a Fiber to the Premise (FTTP) network that will provide broadband service to the remaining 400-500 residents of Orange County who do not yet have access to affordable, high-speed internet. For several years, FiberLync and Orange County have made great strides to bring broadband access to its residents and surrounding areas, constructing 350 miles of fiber to date. These efforts to reach formerly unserved areas have proven vital for the residents of the county.

FiberLync believes this project to be essential to the community in providing access to healthcare via telemedicine, increasing educational opportunities through distance learning, providing opportunity for remote working employees, and encouraging an entrepreneurial economy where existing and start-up home-based and small business can compete globally.

I thank you for your time and attention to this grant application, as well as your service to the constituents of Virginia's Seventh Congressional District.

Kind Regards,



Abigail Spanberger  
Member of Congress

November 29, 2023

Tamarah Holmes, Ph.D.  
Director  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dear Dr. Holmes,

I am writing to convey my support of the application submitted by FiberLync (Orange County Broadband Authority) in partnership with Orange County. This funding will allow installation of a Fiber to the Premise (FTTP) network to provide broadband service in the remaining unserved areas of Orange County. In the project area approximately 400 to 500 currently unserved homes will have access to fiber broadband service. FiberLync has constructed 350 miles of fiber so far to reach unserved areas of Orange County and surrounding counties.

As I understand it, the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on broadband communications infrastructure. This project is essential to our community by providing access to healthcare via telemedicine, increased educational opportunities through distance learning, opportunity for work-at-home employees, and encouraging entrepreneurial economy where existing and start-up home-based and small business can compete globally.

Orange County is very appreciative of the funding provided through the VATI 2023 round and is actively executing on the project. We ask for your favourable consideration of another round of funding as we expand and extend our partnership to serve the people of our Commonwealth.

Sincerely,



Theodore L. Voorhees, ICMA-CM, MPA  
County Administrator



**Town of Gordonsville, Virginia**

---

**Office of the Town Manager**

Post Office Box 276  
112 South Main Street  
Gordonsville, Virginia 22942  
Phone: (540) 832-2233; Fax: (540) 832-2449  
E-mail: [dkendall@gordonsville.org](mailto:dkendall@gordonsville.org)

November 29, 2023

Tamarah Holmes, Ph.D.  
Director  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dear Dr. Holmes:

I am writing on behalf of the Town of Gordonsville to convey our support of the application submitted by FiberLync (Orange County Broadband Authority) in partnership with Orange County. This funding will allow installation of a Fiber to the Premise (FTTP) network to provide broadband service in the remaining unserved areas of Orange County, providing fiber broadband service to approximately 400 to 500 unserved homes. Thus far, FiberLync has constructed 350 miles of fiber to reach the unserved areas of Orange County and surrounding counties.

We understand that the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on telecommunications infrastructure. VATI funding will enable FiberLync to continue its expansion of broadband throughout Orange County, affording its citizens much needed access to internet service.

Gordonsville offers its full support to Orange County's project as it will provide access to healthcare via telemedicine, increased educational opportunities through distance learning, opportunities for work-at-home employees, and encourage entrepreneurial economy where existing and start-up home-based and small businesses can compete globally.

Thank you for your favourable consideration in this regard.

Sincerely,

TOWN OF GORDONSVILLE

A handwritten signature in blue ink that reads "Deborah S. Kendall".

Deborah S. Kendall, ICMA-CM, AICP  
Town Manager

December 4, 2023

Tamarah Holmes, Ph.D.  
Director  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dear Dr. Holmes,

I am writing to convey my support of the application submitted by FiberLync (Orange County Broadband Authority) in partnership with Orange County. This funding will allow installation of a Fiber to the Premise (FTTP) network to provide broadband service in the remaining unserved areas of Orange County. In the project area that consists of approximately 400 to 500 currently unserved homes will have access to fiber broadband service. FiberLync has constructed 350 miles of fiber so far to reach these unserved areas of Orange County and surrounding counties.

As I understand it, the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on telecommunications infrastructure. This project is essential to our community by providing access to healthcare via telemedicine, increased educational opportunities through distance learning, provide opportunity for work at home employees, and encouraging entrepreneurial economy where existing and start-up home-based and small business can compete globally.

As a school division superintendent and parent of two school-age children, internet access inequity is an unquestionable barrier in the 21<sup>st</sup> century. In addition to all the other essential skills our students need to acquire to be productive citizens, they must be able to navigate the digital, online world. FiberLync is helping to bridge the digital divide in Orange County and ensure that all students, regardless of factors such as income or zip code, have critical internet accessibility.

Sincerely,



Daniel Hornick, Ed.D.  
Superintendent

 540-661-4550  
 200 Dailey Drive  
Orange, VA 22960  
 [www.ocss-va.org](http://www.ocss-va.org)

 @ocssva  
 @orangeco\_schools  
 @orangecountypublicschools-oran  
 @OCPS\_VA

**GERMANNA**  
COMMUNITY COLLEGE

December 5, 2023

Tamarah Holmes, Ph.D.  
Director  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dear Dr. Holmes,

I am writing to convey my support of the application submitted by FiberLync (Orange County Broadband Authority) in partnership with Orange County. This funding will allow installation of a Fiber to the Premise (FTTP) network to provide broadband service in the remaining unserved areas of Orange County. In the project area that consists of approximately 400 to 500 currently unserved homes will have access to fiber broadband service. FiberLync has constructed 350 miles of fiber so far to reach these unserved areas of Orange County and surrounding counties.

I understand that the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on telecommunications infrastructure. This project is essential to our community by providing access to healthcare via telemedicine, increased educational opportunities through distance learning, provide opportunity for work at home employees, and encouraging entrepreneurial economy where existing and start-up home-based and small business can compete globally.

Reliable, high-speed internet via fiber broadband service is critical to student success at Germanna Community College. Expanding broadband access to unserved areas of Orange County will bring high-tech distance learning, hybrid learning, and distance learning support services to more students in Orange County. This application by FiberLync and Orange County will transform the learning opportunities for Germanna students and enhance our region's talent pipeline with more skilled graduates filling high-demand jobs in our community.

Sincerely,



Dr. Janet Gullickson  
President  
Germanna Community College

December 14, 2023

Tamarah Holmes, Ph.D.  
Director, Office of Broadband  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dr. Holmes:

On behalf of Rappahannock Electric Cooperative (REC), I am pleased to submit this letter in support of the applications that FiberLync is submitting for grant funding from the 2024 Virginia Telecommunication Initiative.

REC is a member-owned, member-focused electric cooperative serving portions of 22 counties. We appreciate the focus from the Commonwealth on this critical need to make high-quality broadband internet service available in our unserved and underserved communities. REC's primary role in this effort has been to serve as the facilitator of solutions like those being presented by FiberLync. We have worked closely to facilitate a partnership with internet service providers and the counties we serve, as well as with our other electric utility partners. Our efforts have facilitated commitments that will deliver universal, fiber-to-the-home broadband access in each of the partnered counties. Additionally, REC is constructing a utility fiber backbone network designed to facilitate the successful completion of these broadband partnership solutions.

Partnerships between internet service providers and electric utilities create opportunities to simultaneously address critical needs such as modernizing the energy grid and strengthening the reliability and security of our electric infrastructure, while making broadband access universally available. REC is proud to be a facilitator of this internet solution and to contribute to these important projects. We also look forward to working with FiberLync to make progress in our communities.

Thank you for your consideration of awarding the funding necessary to complete these important projects.

Sincerely,



Peter Muhoro, Ph.D.  
Chief Strategy, Technology and Innovation Officer  
Rappahannock Electric Cooperative



November 29, 2023

Tamarah Holmes, Ph.D.  
Director  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dear Dr. Holmes,

I am writing to convey my support of the application submitted by FiberLync (Orange County Broadband Authority) in partnership with Orange County. This funding will allow installation of a Fiber to the Premise (FTTP) network to provide broadband service in the remaining unserved areas of Orange County. In the project area approximately 400 to 500 currently unserved homes will have access to fiber broadband service. FiberLync has constructed 350 miles of fiber so far to reach unserved areas of Orange County and surrounding counties.

As I understand it, the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on broadband communications infrastructure. This project is essential to our community by providing access to healthcare via telemedicine, increased educational opportunities through distance learning, opportunity for work-at-home employees, and encouraging entrepreneurial economy where existing and start-up home-based and small business can compete globally.

Orange County is very appreciative of the funding provided through the VATI 2023 round and is actively executing on the project. We ask for your favourable consideration of another round of funding as we expand and extend our partnership to serve the people of our Commonwealth.

Sincerely,

Theodore L. Voorhees, ICMA-CM, MPA  
County Administrator

November 28, 2023

Tamarah Holmes, Ph.D.

Director

Virginia Department of Housing and Community Development

600 East Main Street, Suite 300

Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dear Dr. Holmes,

I am writing to convey my support of the application submitted by FiberLync (Orange County Broadband Authority) in partnership with Orange County. This funding will allow installation of a Fiber to the Premise (FTTP) network to provide broadband service in the remaining unserved areas of Orange County. In the project area that consists of approximately 400 to 500 currently unserved homes will have access to fiber broadband service. FiberLync has constructed 350 miles of fiber so far to reach these unserved areas of Orange County and surrounding counties.

As I understand it, the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on telecommunications infrastructure. This project is essential to our community by providing access to healthcare via telemedicine, increased educational opportunities through distance learning, provide opportunity for work at home employees, and encouraging entrepreneurial economy where existing and start-up home-based and small business can compete globally.

This venture is especially important to our youth as we know the times have changed since COVID. Educationally, many assignments are now done virtually on a computer and students must utilize online search engines to complete their work. This is also how students communicate with their teachers on a regular basis and so those who do not have access to internet services are at a disadvantage compared to their peers who do have access.

Additionally, as stated above, the access to telehealth services for our area is a tremendous help. As an office that works with at-risk youth and families, having this as an option for families who have transportation issues so they can receive the necessary care to keep their children in the home and community is vital.

I strongly ask you to approve this request as it will enhance the lives of many in Orange County who still do not have access to fiber in so many ways.

Sincerely,

A handwritten signature in cursive script that reads "Alisha R. Vines". The signature is written in dark ink and is positioned above the printed name.

Alisha Vines

Office on Youth Director

**THINK ORANGE VA**  
ORANGE COUNTY VA ECONOMIC DEVELOPMENT

JULIE PERRY  
INTERIM DIRECTOR  
Phone: (540) 661-5324  
Fax: (540) 672-4762  
Email: [jperry@orangecountyva.gov](mailto:jperry@orangecountyva.gov)

P. O. Box 111  
109 West Main Street  
Orange, Virginia 22960  
[thinkorangeva.com](http://thinkorangeva.com)

December 14<sup>th</sup>, 2023

Tamarah Holmes, Ph.D.  
Director  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dear Dr. Holmes,

I hope this note finds you well. I am writing to express my support of the application submitted by FiberLync (Orange County Broadband Authority) in partnership with Orange County. This funding will allow installation of a Fiber to the Premise (FTTP) network to provide broadband service in the remaining unserved areas of Orange County. In the project area, that consists of approximately 400 to 500 currently unserved homes, this installation will provide access to fiber broadband service. FiberLync has constructed 350 miles of fiber so far to reach these unserved areas of Orange County and surrounding counties.

As I understand it, the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on telecommunications infrastructure. This project is essential to our community by providing access to healthcare via telemedicine, increased educational opportunities through distance learning, opportunities for work at home employees, and encouraging an entrepreneurial economy where existing and start-up home-based and small business can compete globally.

Our partnership with FiberLync to provide broadband access to the underserved residents and businesses of Orange County is a significant one. It improves the quality of life and economic vitality for those living and working in Orange County. Many of my neighbors, family and friends have personally made use of FiberLync's services and professionally it has made Orange County more competitive to attract new business development. This is important work and it has my full support.

Sincerely,



Julie A. Perry  
Interim Director of Economic Development and Tourism

Sheriff Mark A. Amos  
(540) 672-1200  
Fax (540) 672-9435



P.O. Box 445  
Orange, Virginia 22960  
email:mamos@orangecountyva.gov

ORANGE COUNTY SHERIFF'S OFFICE

November 30, 2023

Tamarah Holmes, Ph.D.  
Director  
Virginia Department of Housing and Community Development  
600 East Main Street, Suite 300  
Richmond, Virginia 23219

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dear Dr. Holmes,

I am writing to convey my support of the application submitted by FiberLync (Orange County Broadband Authority) in partnership with Orange County. This funding will allow installation of a Fiber to the Premise (FTTP) network to provide broadband service in the remaining unserved areas of Orange County. In the project area that consists of approximately 400 to 500 currently unserved homes will have access to fiber broadband service. FiberLync has constructed 350 miles of fiber so far to reach these unserved areas of Orange County and surrounding counties.

As I understand it, the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on telecommunications infrastructure. This project is essential to our community by providing access to healthcare via telemedicine, increased educational opportunities through distance learning, provide opportunity for work at home employees, and encouraging entrepreneurial economy where existing and start-up home-based and small business can compete globally.

The internet is a vital part in keeping our community safe and solving crimes.

Sincerely,

A handwritten signature in black ink, appearing to read 'M.A. Amos', is written over a horizontal line.

Mark A. Amos  
Sheriff

December 12, 2023

Jenny Cord  
FiberLync - Orange County Broadband Authority  
331 N. Madison Rd. Suite A,  
Orange, VA 22960

RE: Virginia Telecommunications Initiative (VATI) 2024 – Orange County and FiberLync

Dear Ms. Cord,

I am writing to convey my support of the application by FiberLync (Orange County Broadband Authority) in partnership with Orange County for the VATI 2024 funding. As I understand it, the goal of VATI is to create strong, competitive communities throughout the Commonwealth by preparing those communities to build, utilize, and capitalize on telecommunications infrastructure. This project is essential to our community by providing access to healthcare via telemedicine, increased educational opportunities through distance learning, provide opportunity for work at home employees, and encouraging entrepreneurial economy where existing and start-up home-based and small business can compete globally.

As the operator of three mobile Virginia Career Works Centers in Orange County office, I am acutely aware of the impact broadband service has on creating and maintaining employment opportunities and industry expansion. Rappahannock Goodwill's mission is to create jobs locally, prepare people to succeed at work, and help them overcome barriers to employment. Our community's workforce is dependent upon technological speed and connectivity, making broadband service critical to rural Orange County. For these reasons, I urge you to fully fund FiberLync and Orange County's VATI 2024 grant application.

Sincerely,



Steve Cox  
President & CEO  
Rappahannock Goodwill Industries

## Submission Overview

FRN: 0030435416 | Service Provider | ORANGE COUNTY VIRGINIA BROADBAND AUTHORITY

**SUBMISSION CERTIFIED**

Data as of December 31, 2022

**Biannual Filing Window**

DATA AS-OF DATE	WINDOW OPEN	WINDOW STATUS
Dec 31, 2022	Jan 3, 2023	<b>CLOSED</b>
TODAY'S DATE	WINDOW CLOSE	FILING STATUS
Dec 15, 2023	Mar 1, 2023	Original - Certified

**Fixed Data Requests**

Fixed Challenges: 0

### Submission Steps

[Decertify Submission](#)



### Fixed Submission Data

Service	Subscription Data Files Currently Processing (0)	Availability Data Files Currently Processing (0)	
	Subscribers	Locations	Supporting Data
Fixed Broadband	3,686	9,507	✓ 1 of 1
Fiber to the Premises	3,686	9,507	✓ 1 of 1

### Confirm Map Data

FRN: 0030435416  
Data as of December 31, 2022

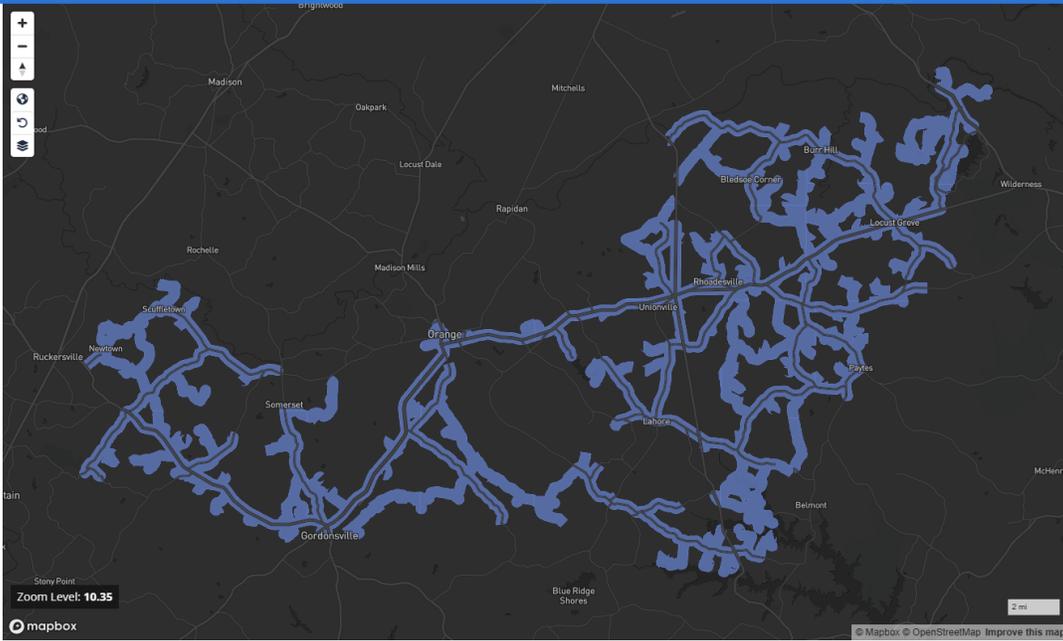
**SUBMISSION CERTIFIED**

Technology	Status
Fixed Broadband	
Fiber to the Premises	✓

Selected Feature Count  
34

Business/Residential  
Residential

Speeds (1)  
Download/Upload (Records) Deselect All  
 1,000/1,000 Mbps (34)



Validation Details  
Fiber to the Premises

Geometry Validation  
✓ No Warnings

# Submission Overview

**SUBMISSION CERTIFIED**

FRN: 0030435416 | Service Provider | ORANGE COUNTY VIRGINIA BROADBAND AUTHORITY

Data as of June 30, 2023

**Biannual Filing Window**

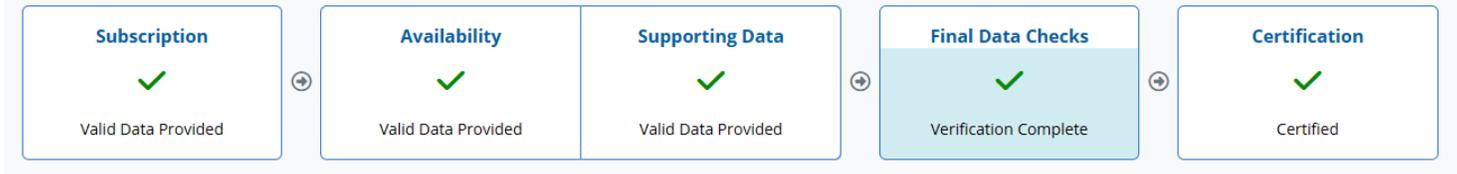
DATA AS-OF DATE	WINDOW OPEN	WINDOW STATUS
Jun 30, 2023	Jul 3, 2023	<b>CLOSED</b>
TODAY'S DATE	WINDOW CLOSE	FILING STATUS
Dec 15, 2023	Sep 15, 2023	Original - Certified

**Fixed Data Requests**

Fixed Challenges: 0

## Submission Steps

[Decertify Submission](#)



## Fixed Submission Data

Service	Subscription Data Files Currently Processing (0)		Availability Data Files Currently Processing (0)	
	Subscribers	Locations	Supporting Data	
Fixed Broadband	4,225	8,952	✓ 1 of 1	
Fiber to the Premises	4,225	8,952	✓ 1 of 1	



### Budget Information:

<b>Cost/Activity Category</b>	<b>DHCD Request</b>	<b>Other Funding</b>	<b>Total</b>
<b>Prior Match Expended</b>		<b>\$2,455,593</b>	<b>\$2,455,593</b>
<b>Telecommunications</b>	<b>\$2,138,416</b>	<b>\$700,187</b>	<b>\$2,838,603</b>
Construction	\$2,138,416	\$291,599	\$2,430,015
Engineering/Permits/CPE	\$0	\$408,588	\$408,588
<b>Total</b>	<b>\$2,138,416</b>	<b>\$3,155,780</b>	<b>\$5,294,196</b>
<b>Percentages</b>	<b>40.4%</b>	<b>59.6%</b>	<b>100%</b>

### Budget Narrative:

Orange County created the Orange County Broadband Authority (FiberLync) to address the absence of broadband access in the rural parts of the County. FiberLync has built an all-fiber network that makes broadband available in most areas of the County; passes over 8,000 addresses; and has connected 4,500 households and businesses with high-speed internet access. The FiberLync network is specifically designed and built to meet the extremely high reliability and availability standards for critical communication systems. VATI funding assistance is vital to reach the remaining lower density, rural areas and help offset the ever-increasing costs of labor and materials.

The proposed project will fund the final major network extensions needed to provide broadband access to difficult to reach and unserved citizens. The proposed project is technically and financially feasible only because it leverages FiberLync's existing 350 miles of fiber, 10 functioning nodes, and existing redundant transport pathways. The capabilities of the current network will allow every dollar requested to directly fund the construction of new fiber routes to connect new users. The total project cost of this phase of the expansion is \$2,838,603 to build 44.18 miles of fiber, that is 66 road segments, passing 444 unserved addresses (576 total passings) along those roads. The qualified match funds from Orange County and FiberLync total \$2,455,593. The total fund request from VATI is \$2,138,416, which is 40.4% of the \$5,294,196 associated with this network expansion.